

ACTION PLAN

FOR THE IMPLEMENTATION

OF THE NATIONAL ANTI-CORRUPTION STRATEGY

FOR THE PERIOD 2013-2018

With the adoption of the National Anti-Corruption Strategy, the Republic of Serbia decided to build a systematic legal and institutional framework as necessary preconditions for efficient fight against corruption. The National Anti-Corruption Strategy is a medium-term policy document with objectives to be implemented in the next five years. The framework for the implementation of strategic objectives will be specified in the Action Plan which will be adopted no later than three months after adoption of the Strategy. The Action Plan will ensure a systematic oversight of the implementation of the Strategy and it represents a control mechanism used for control of effectiveness of the Strategy. The Action Plan will envisage specific measures and activities for the implementation of strategic objectives, periods, responsible entities and resources required for implementation. Also, it will define indicators for the execution of measures and activities used for the monitoring of their degree of realization, as well as indicators for the evaluation of successful achievement of set objectives. Since the Strategy and Action Plan are envisaged for the period of five years, it is necessary to periodically conduct an analysis and possibly amend both documents in order to harmonize them with existing social conditions. Each chapter of the Action Plan contains tables with defined anti-corruption measures, objectives, periods, required resources and competent authorities for the implementation of measures.

Appendix:

ACA – The Anti-Corruption Agency

Council – The Anti-Corruption Council

SAI - The State Audit Institution

EU - The European Union

EC - The European Commission

INTOSAI – The International Organization of Supreme Audit Institutions

Strategy - The National Anti-Corruption Strategy for the period 2013-2018

OLAF – The European Anti-Fraud Office

GRECO - The Group of States against Corruption

RBA – The Republic Broadcasting Agency

IFC – The Internal Financial Control

SPOOC – The Special Prosecutor's Office for Organized Crime

UNCAC - The United Nations Convention against Corruption

3.1. POLITICAL ACTIVITIES

The Action Plan for the Anti-Corruption Strategy for 2013-2018

3.1. POLITICAL ACTIVITIES

3.1.1	Objective	Eliminate deficiencies in the legal framework and control of the financing of political activities and political entities					
	Indicator	The number of violations and untimely actions according to the Law on the Financing Political Activities reduced by 30% by 2017 (in comparison to 2012)					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.1.1.1	Amending the Law on the Financing Political Activities to clearly set out and divide responsibilities of the ACA, SAI and other authorities in the procedure of control of political activities and political entities, and to precisely determine obligations and mechanisms for transparent financing of political entities	Formulate and submit draft amendments to the law	6 months	The ministry competent for finance and the ministry competent for justice	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	The working group should include representatives of political entities and local self-government authorities, the Standing Conference of Towns, representatives of provincial authorities. Take into account aspects of granting loans, NGOs' activities, mechanisms of reporting to the ACA
		Submit a proposal to the National Assembly of amendments to the law	9 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	

		Adopt the law on amendments	12 months	The National Assembly	The law is adopted by the NA	Not required	
3.1.1.2	Amending the Law on the State Audit Institution so that the audit program necessarily includes audit of the parliamentary political parties at the national level	Formulate and submit draft amendments to the law	6 months	Legislative Committee of the RS	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit a proposal to the National Assembly of amendments to the law	9 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	
		Adopt the law on amendments	12 months	The National Assembly	The law is adopted by the NA	Not required	
3.1.1.3	Amending the Law on Tax Procedure and Tax Administration in order to introduce an obligation for the Tax Administration director to include providers of funds and other services to political entities in the annual or extraordinary tax audit plan, in accordance with the ACA report on the financing of political activities and political entities	Formulate and submit draft amendments to the law	6 months	The Ministry competent for finance	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit a proposal to the National Assembly of amendments to the law	9 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	
		Adopt the law on amendments	12 months	The National Assembly	The law is adopted by the NA	Not required	

3.1.1.4	Building capacities of the Anti-Corruption Agency for the process of control of financing of political activities	Conduct the needs analysis	6 months	The Anti-Corruption Agency	A report on the needs analysis	Not required	
		Change the systematization and employ the number of qualified personnel that matches the needs in the analysis	15 months		The number and structure of the qualified personnel is matching the needs analysis	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Educate employees	permanent		Reports on education, seminar program and evaluation, control of participants	In accordance with the needs analysis (for each training 300.000)	
		Provide equipment	15 months		The equipment matches the needs	In accordance with the needs analysis	
3.1.1.5	Building SAI capacities for efficient audit of the parliamentary political parties	Employ an adequate number of qualified personnel	12 months	The Ministry competent for finance and the SAI	The number and structure of the qualified personnel matches the needs	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Educate employees	permanent		The employees conducting an audit are trained	In accordance with the needs analysis and training program (for each training 300.000)	
		Provide equipment	24 months		The equipment matches the needs	In accordance with the needs analysis	

3.1.1.6	Building capacities of all public authorities applying the Law on the Financing Political Activities and other regulations in this field, and processing cases of its infringement	Conduct an analysis on what public authorities implement the law and on their capacities	12 months	The Anti-Corruption Agency	The needs analysis is conducted	Not required	
		Employ the number of qualified personnel that matches the needs in the analysis	36 months	The public authorities from the list of the needs analysis	The number and structure of the qualified personnel matches the needs	In accordance with the needs analysis (at least 50.000 gross per employee)	The Broadcasting Law, the Law on Advertizing
		Educate employees	permanent	The Anti-Corruption Agency	The employees applying the law are trained	In accordance with the needs analysis (for each training 300.000)	
		Provide equipment in accordance with the needs analysis	36 months	The Government of the Republic of Serbia	The equipment matches the needs	In accordance with the needs analysis	
3.1.1.7.	Establishing mechanisms of continuous training and providing information to the entities obliged to act in accordance with the Law on the Financing Political Activities	Conduct an analysis of the need for training	2 months	The Anti-Corruption Agency	The analysis of the needs for training is conducted	Not required	
		Develop the training program	12 months		The training program is developed on the basis of the analysis	Not required	
		Educate	4 years from amendments to the Law		All political entities obliged to submit annual financial statements received training	In accordance with the needs analysis (for each training 300.000)	

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3.1 POLITICAL ACTIVITIES

3.1.2	Objective	Eliminate deficiencies in the legal framework in the field of conflict of interest, and control of property and incomes of public officials.					
	Indicator	Adopted amendments to the legal framework for the conflict of interest, control of property and incomes of public officials in their content match the measures envisaged by this objective.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.1.2.1	Amending the Law on the Anti-Corruption Agency in order to make a distinctions and clearly define terms of accumulation of functions (to prevent performance of several public functions that are in mutual conflict of interest) and the conflict of interest (to eliminate private interest in exercising public powers)	Develop draft amendments to the law that clearly define the term of accumulation of functions, actions for preventing performance of more than one public function, legal exceptions, the term of a public official, his/her rights and obligations, as well as the obligation of adopting a by-law containing a range of public functions. In addition, the draft should govern the term of conflict of interest, and define prohibited behavior of public officials in terms of the prohibition of conflict of a private interest with a private one	12 months	The Anti-Corruption Agency and the Ministry competent for justice	The draft Law on Amendments to the Law on the Anti-Corruption Agency is developed	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the Republic of Serbia	The bill is submitted to the National Assembly	Not required	

		Adopt the law on amendments	12 months	The National Assembly	The law is adopted by the NA	Not required	
3.1.2.2	Adopting a by-law containing a range of public functions	Establish a working group for developing a by-law	19 months	The Anti-Corruption Agency	A by-law containing a range of public functions is adopted	Not required	Mandatory involvement of the Ministry of Justice and Public Administration and NGOs
		Adopt the by-law	24 months				
3.1.2.3	Amending the Law on the Anti-Corruption Agency in order to increase the number of the parties obliged to submit property reports, data for the control of property cards, and to authorize ACA to carry out emergency property controls	Develop draft amendments to the law in order to increase the number of parties for which a public official is obliged to submit a property report, impose the obligation of submission of documents and information on banks, financial organizations and companies, and envisage an obligation of submission of an emergency report in specific circumstances, as well as the Agency's power to carry out emergency property controls that are not part of the annual audit plan	12 months	The Anti-Corruption Agency and the Ministry competent for justice	The draft Law on Amendments to the Law on the Anti-Corruption Agency is developed	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the Republic of Serbia	The bill is submitted to the National Assembly	Not required	
		Adopt the law on amendments	17 months	The National Assembly	The law is adopted by the NA	Not required	

3.1.2.4	Creating an efficient infrastructure for the cooperation between the ACA and competent institutions for the purposes of control of data in submitted property cards	The ACA conducts an analysis about what data are necessary for efficient control of the property and incomes of public officials and what institutions have access to such data	6 months	ACA	An analysis of data necessary for efficient control of the property and incomes of public officials and competent institutions is conducted	Not required	
		Conclude memorandums of cooperation with competent institutions that have access to the required information used for determining the manner of cooperation and contact points (teams) that will be obliged to timely submit required data to the ACA	12 months	ACA and competent institutions defined after the analysis	The memorandum of cooperation with competent institutions having access to required information is concluded	Not required	
		Enable for the ACA access to the Tax Administration data about UTIN to the extent necessary for the control of data about the property cards and financing of political parties	6 months after establishment of the UTIN system	The Tax Administration	ACA has access to the UTIN database	In accordance with the needs analysis	The activity may be carried out only after establishment of the UTIN system (see 3.2.1.2)
3.1.2.5	Educating employees in the public administration/ political parties about the application of new provisions	Develop a training program	24 months	ACA	The training program is developed	Not required	
		Organize and conduct training	permanent		Training is conducted according to the program	In accordance with the needs analysis (for each training 300.000)	

3.1.2.6	Establishing a proactive approach to the control of property cards of public officials and reviewing conflict of interest	Establish examples of good practice of proactive actions	permanent	ACA	The number of proactive controls of property cards	Not required	
3.1.2.7	Conducting a campaign for informing the public about the implementation of provisions	Organize and conduct campaigns	36 months	ACA	Campaigns are organized and conducted	5.000.000	

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3.1 POLITICAL ACTIVITIES

3.1.3	Objective	Adopt an effective legal framework which shall regulate lobbying and participation of the public in the process of adoption of regulations					
	Indicator	The Law governing the lobbying process is adopted. Until the end of 2017, 70% of adopted laws, and decisions of the assemblies of the territorial autonomy and local self-government units, public hearings will be conducted in accordance with the Rules of Procedure governing organization and conducting of public hearings					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.1.3.1	Establishing mechanisms which will ensure for interested parties and the public to participate in the	Conduct an analysis of the existing legal framework to determine opportunities for improving participation of the public	6 months	The Republic Committee for Legislation	A report on conducted analysis	Not required	

	process of adoption of a regulation at all levels, through amendments to the Law on the National Assembly, the Law on Public Administration, the Law on Local Self-Government, the Law on the Protector of Citizens and the Law on the National Bank	Submit a proposal to the National Assembly of amendments to the law, on the basis of the conducted analysis	9 months	The Government of the RS	A proposal of amendments to the law is submitted to the NA	Not required	
		Adopt the law on amendments	12 months	The National Assembly	The law is adopted by the NA	Not required	
		Harmonize the Statute/Rules of Procedure of local self-government units	18 months	The speakers of the assemblies of local self-government units	Statutes are harmonized	Not required	
		Adopt amendments to the Rules of Procedure of the Government specifying the criteria and ways of conducting public hearings	3 months from the date of adoption of the law	The Government of the RS	A proposal of amendments to the Rules of Procedure of the Government is submitted	Not required	
		Adopt the Rules of Procedure for organizing and conducting public hearings	3 months from the date of adoption of the law	The Republic Secretariat for Legislation	The Rules of Procedure are adopted	Not required	
3.1.3.2	Adopting an effective legal framework for lobbying and access of the public to all the information about the lobbying occurring in public authorities	Formulate and submit the draft law	12 months	The Ministry competent for public administration	The draft law is submitted to the Government	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit the bill to the National Assembly	15 months	The Government of the RS	The bill is submitted	Not required	
		Adopt the law on amendments	20 months	The National Assembly	The law is adopted by the NA	Not required	

3.1.3.3	Adopting amendments to the Law on the Anti-Corruption Agency and the Rules of Procedure of the Government to determine the obligation of the Government of the RS to give proposals of laws on an opinion of the ACA, as well as to provide an opinion (if submitted within 10 days) attached to the proposed law when submitting it to the National Assembly	Formulate and submit draft amendments to the law	12 months	The Ministry competent for justice	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the RS	A proposal of amendments to the law is submitted	Not required	
		Adopt the law on amendments	20 months	The National Assembly	The law is adopted by the NA	Not required	
		Amend the Rules of Procedure of the Government of the RS in accordance with the Law	21 months	The Government of the RS	Amendments to the Rules of Procedure of the Government of the RS are made	Not required	
3.1.3.4	Conducting a campaign for informing the public about the mechanisms of participation in the process of adoption of regulations at all levels	Organize and conduct campaigns	24 months	ACA	Campaigns are organized and conducted	5.000.000	Establish cooperation with the Standing Conference of Towns and Municipalities and CSO

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3.1 POLITICAL ACTIVITIES

3.1.4.	Objective	Determine clear criteria for nomination, selection and dismissal, as well as for evaluation of
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		results of work of directors of public enterprises					
Indicator		The analysis conducted using the method of random sampling (ACA, ACC, CSO, etc.) shows that public authorities consistently apply adopted criteria and procedures in the appointment, dismissal and evaluation of work of directors of public companies.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.1.4.1	Amending the Company Law in order to clearly determine objective criteria for the appointment, dismissal and method of evaluation of work of directors at all levels of the government, and introducing mechanisms of accountability for consistent implementation	Develop draft amendments to the law to determine clear and objective criteria on the basis of which a competent ministry shall propose a candidate to the commission, as well as criteria on the basis of which the commission shall make the final selection of candidates fulfilling all the prescribed requirements. In addition, set objective criteria for the evaluation of work of directors and for their dismissal	24 months	The Ministry competent for the economy	Draft amendments to the law are developed	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	Considering that this is a new a law, effects of corruption can be better understood only after some time of application of the Law. For this reason, a longer period of time is left for discussion about and inclusion of experience resulting from the application of the Law.
		Submit a proposal to the National Assembly of amendments to the law, on the basis of the conducted analysis	26 months	The Government of the RS	A proposal of amendments to the law is submitted	Not required	
		Adopt the law on amendments	28 months	The National Assembly	The law is adopted by the NA	Not required	

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3.1 POLITICAL ACTIVITIES

3.1.5.	Objective	Adopt provincial and local anti-corruption action plans whose implementation shall be supervised by standing working bodies of the assemblies of local self-government units and autonomous province					
	Indicator	Consistent implementation of conclusions of provincial and local assemblies adopted on the basis of annual reports of standing working bodies of the assembly on the implementation of provincial and local anti-corruption action plans					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.1.5.1	Developing models of the anti-corruption action plan for local self-government units and the autonomous province	Conduct an analysis of occurring forms of corruption at the local and provincial level	6 months	The Anti-Corruption Agency	The analysis is conducted and the most common forms of corruption at the local level are defined	Not required	Consult NGOs, the Standing Conference of Towns and Municipalities, experts in this field
		Create models of the anti-corruption action plan at the local and provincial level	10 months	The Anti-Corruption Agency	Models of the anti-corruption action plan are developed at the local and provincial level	Not required	The models are a framework of minimum requests that can be met by all local self-government units
3.1.5.2	The assemblies of the autonomous province and local self-government units adopted the anti-corruption action plan for the autonomous provinces and local	Develop a proposal of the anti-corruption action plan for local self-government units and the provincial autonomy	15 months	Heads of administrations of all local self-government units and the governments of the autonomous provinces	The anti-corruption action plan for local self-government units and the autonomous province is developed using the model made by the ACA	Not required	Take into account the models developed by the ACA

	self-government units	Submit a proposal of the anti-corruption plan to the assemblies of the local self-government unit and the autonomous province	17 months	All municipal and city mayors and prime ministers of the autonomous provinces	A proposal of the anti-corruption action plan is submitted to the assemblies of local self-government unit and the autonomous province	Not required	
3.1.5.3	Amending the Law on Local Self-Government/Rules of Procedure of the AP assembly in order to bind the assemblies of local self-government units and the autonomous province, to establish a standing working body of the assembly competent for the supervision of the implementation of the provincial and local anti-corruption action plan	Formulate and propose amendments so as to establish a standing working body of the assemblies of local self-government units and the autonomous province consisting of aldermen, or provincial deputies, so that the majority makes the representatives of the opposition, and that the sessions are open for the public	10 months	The Ministry competent for regional development and local self-government/the speaker of the assembly of the autonomous province	A standing anti-corruption working body in the assemblies of the autonomous province and local self-government units is established	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit a proposal to the National Assembly of amendments to the law	12 months	The Government of the RS	A proposal of amendments to the law is submitted to the National Assembly	Not required	
		Adopt the law on amendments	14 months	The National Assembly	The law is adopted by the NA	Not required	
3.1.5.4	Educating aldermen/provincial deputies (members of the	Develop the training program	18 months	All municipal and city mayors and prime ministers of	The training program is developed	Not required	Establish cooperation with the ACA, Standing

	standing working body, but also other members) about anti-corruption mechanisms, methods and importance of the supervision of implementation of the provincial and local anti-corruption action plan	Organize and conduct training	permanent	the autonomous provinces	Training is conducted according to the program	In accordance with the needs analysis (for each training 300.000)	Conference of Towns and Municipalities and CSO
3.1.5.5	Conducting a campaign for informing the citizens about the mechanisms of the provincial and local anti-corruption action plan	Organize and conduct campaigns	24 months	All municipal and city mayors and prime ministers of the autonomous provinces	Campaigns are organized and conducted	10.000.000	Establish cooperation with the ACA, Standing Conference of Towns and Municipalities and CSO

3.2. PUBLIC FINANCE

3.2.1. Public revenues

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3.2 PUBLIC FINANCE

3.2.1.1.	Objective	Fully develop the e-Tax system and regularly update the data.
	Indicator	The percentage of tax returns submitted by the e-Tax system.

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.1.1.1	Building Tax Administration capacities for efficient implementation of the e-Tax system	Conduct an analysis of the required number and professions of persons for efficient operation of the system	12 months	The Ministry competent for finance	The needs analysis is conducted	Not required	
		Employ personnel in accordance with the needs analysis	24 months		The number and structure of personnel matches the needs	In accordance with the needs analysis (at least 50.000 gross per employee)	
3.2.1.1.2	Professional training of employees working in the Tax Administration in using the e-Tax system	Develop a professional training program and instruction manuals	6 months	The Tax Administration, the Ministry competent for finance	Professional training program and instruction manuals	5.000.000	
		Conduct professional training of employees	permanent		Professional training is organized and conducted	In accordance with the needs analysis (for each training 300.000)	
3.2.1.1.3	Provide technical requirements for the e-Tax system	Provide technical requirements and equipment in accordance with the previously conducted needs analysis	24 months	The Tax Administration, the Ministry competent for finance	Provision of necessary technical requirements and equipment in accordance with the previously conducted needs analysis	In accordance with the needs analysis	

3.2.1.1.4	Conducting a campaign for informing the citizens about the existence, operation and method of use of the e-Tax system	Organize and conduct campaigns	permanent	The Tax Administration, the Ministry competent for finance	Campaigns are organized and conducted	5.000.000	
3.2.1.1.5	Ensuring regular data entry and update	Control data updating, system operation and elimination of any technical deficiencies	permanent	The Tax Administration, the Ministry competent for finance	The number of controls of operability and accuracy of the e-Tax system	60.000 monthly	

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3.2 PUBLIC FINANCE

3.2.1.2.	Objective	Establish a legal and institutional framework for the implementation of a system for a unique tax identification number for natural persons and legal entities					
	Indicator	The number of issued uniform tax identification numbers.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.1.2.1	Adopting the law that governs the unique tax identification number system	Analyze records of persons and personal incomes and of the model of connection with UTIN	12 months	The Ministry of Finance (MF) and Tax Administration	The analysis is conducted	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	
		Formulate and propose a law in accordance with the analysis	24 months	The Ministry of Finance and Economy	The draft law is submitted to the Government		
		Submit the proposed law to the NA	26 months	The Government of	The proposed law is submitted to the	Not required	

				the Republic of Serbia	NA		
		Adopt the proposed law	28 months	The National Assembly	The law is adopted	Not required	
3.2.1.2.2	Conducting professional training of employees in new solutions of the law before its enforcement	Develop a training program and manuals	until enforcement of the law	MF and Tax Administration	A professional training program is developed	5.000.000	
		Organize and conduct training			Training is organized and conducted	In accordance with the program	
3.2.1.2.3	Conducting a campaign for informing the citizens about the UTIN	Organize and conduct campaigns	permanent	MF and Tax Administration	Campaigns are organized and conducted	5.000.000	
3.2.1.2.4	Entering provisions on the method of use of the UTIN in the law governing prohibition of conflict of interest in public administration	Develop a model of use of the UTIN for the purposes of control of property cards of administrative officers and public officials	12 months	MF and Tax Administration, ACA	The legal framework for the use of the UTIN in the control of property cards is established	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	Organize cooperation between the Tax Administration, ACA and public authorities, or holders of public authorizations. Coordinate using the measure 3.2.1.2.1 (and adoption of the Law on Conflict of Interest)
		Formulate and propose amendments to the law	2 months after the entry into force of the law on the UTIN	MF and Tax Administration	Draft amendments to the law are submitted to the Government		The period for harmonization of the Law on UTIN and the law governing prevention of conflict of interest may be subject to a change due to the time of adoption of these laws
		Submit a proposed law on amendments to the NA	2 months after the entry into force of the law on the UTIN	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted to the NA	Not required	

		Adopt the proposed law	4 months after the entry into force of the law on the UTIN	The National Assembly	The law is adopted	Not required	
3.2.1.2.5	Amending the Law on the Financing Political Activities in order to regulate the method of use of the UTIN in a tax audit of providers of financial and other services to political entities	Develop a model of use of the UTIN for the purposes of control of providers of financial and other services to political entities	12 months	MF, Tax Administration, ACA	The legal framework for the use of the UTIN in the control of property cards is established	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	Organize cooperation between the Tax Administration, ACA and public authorities, or holders of public authorizations. Coordinate using the measure 3.2.1.2.1.
		Formulate and propose amendments to the law	2 months after the entry into force of the law on the UTIN	MF and Tax Administration	Draft amendments to the law are submitted to the Government		
		Submit a proposed law on amendments to the NA	3 months after the entry into force of the law on the UTIN	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted to the NA	Not required	
		Adopt the proposed law	4 months after the entry into force of the law on the UTIN	The National Assembly	The law is adopted	Not required	
3.2.1.2.6	Educating persons about the use of the UTIN for control of property cards and providers of services to political	Develop a training program and manuals	until the enforcement of the law	MF and Tax Administration, ACA, SAI	A professional training program is developed	5.000.000	
		Organize and conduct training			Training is organized and conducted	In accordance with the needs analysis (for each training 300.000)	If necessary, conduct training after the entry into force of the law

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3.2 PUBLIC FINANCE

3.2.1.3	Objective	Identify and eliminate any deficiencies in the legal framework for the customs system conducive to corruption					
	Indicator	Adopted amendments to the legal framework in the field of customs match in their content to the measures envisaged in this objective.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.1.3.1	Amending the legal framework in order to eliminate detected deficiencies conducive to corruption	Develop a methodology for the analysis of effects on corruption	2 months	ACA	The methodology is developed and accessible	Not required	
		Conduct an analysis of customs regulations in terms of risks of corruption	14 months	The Customs Administration, MoI	The Ministry of Interior adopted a decision on establishing a working group; the analysis is conducted	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	
		Formulate and submit draft amendments to the law in accordance with the analysis	20 months	The Customs Administration, MoI	Draft amendments to the law is submitted to the Government		

		Submit a proposal to the National Assembly of amendments to the law	22 months	The Government of the RS	A proposal of amendments to the law is submitted	Not required	
		Adopt a proposal of amendments to the law	23 months	The National Assembly	The law is adopted	Not required	
3.2.1.3.2	Adopting and amending by-laws in accordance with the analysis and ensuring their consistent application	Review operating instructions for customs inspections at border crossings, adopt a by-law governing operation of customs offices, operation of the Sector for Customs Enforcement Control, operation of the Additional Control Department, operation of the Internal Control Department, operation of the IT Sector, adopt a by-law envisaging a precise procedure for the control of access to information	25 months	The Customs Administration, MF	By-laws are harmonized with laws	Not required	Prescribe an obligation that every access to the system and user accounts by an administrator shall be made solely on the basis of a written order of a superior; arrange a longer period of time in which the employees who attend courses would have to spend working in the Customs Administration, as well as a provision on monetary compensation in case of breach of the obligation
3.2.1.3.3.	Educating employees about new provisions of the law	Develop a training program	until the enforcement of the law	MF, Customs Administration, ACA	A training program is developed	Not required	
		Organize and conduct training			Training is organized and conducted	In accordance with the needs analysis (for each training 300.000)	

3.2.1.3.4	Improving the Customs Administration information system	Provide technical equipment and qualified staff	24 months	The Customs Administration, MoI	Technical equipment and staff meet the needs	In accordance with the needs analysis	
		Establish a system for the exchange of information with customs services in other countries	permanent		The number of countries with whom information is exchanged	Not required	

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3.2 PUBLIC FINANCE

3.2.1.4	Objective	Establish efficient control of application of customs regulations					
	Indicator	The number of investigations at the annual level conducted by the anti-corruption control unit. The number of submitted disciplinary, misdemeanor and criminal charges at the annual level.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.1.4.1	Forming a new Division for Customs Enforcement Control within the Internal Control Department of the Customs Administration for the purposes of anti-corruption control and provision of evidence for	Amend or adopt by-laws for systematization and organization of the Division	9 months	The Customs Administration and MF	By-laws are adopted	Not required	
		Employ the necessary number of qualified personnel	15 months	The Customs Administration and MF	Systematization act	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Develop and implement a training plan of the Division of Customs Enforcement Control	permanent	The Customs Administration and MF	The number of training sessions	In accordance with the needs analysis (for each training 300.000)	

	disciplinary, misdemeanor and criminal proceedings	Provide necessary technical and other equipment	20 months	The Customs Administration and MF	Adequate technical equipment is provided	In accordance with the needs analysis	
3.2.1.4.2	Forming "mobile units" within the Division for Customs Enforcement Control within the Internal Control Department of the Customs Administration for the purposes of carrying out direct customs controls inside the customs territory of Serbia	Amend the systematization act in order to systematize posts in line with the analysis	9 months	The Customs Administration and MF	Posts for the "mobile unit" are envisaged by the systematization	Not required	
		Provide necessary technical and other equipment	20 months		Adequate technical equipment is provided	In accordance with the needs analysis	
		Conduct training in efficient control methods	permanent		The number of training sessions	In accordance with the needs analysis (for each training 300.000)	
		The Department supervises operation and keeps records of results of monitoring "mobile units"	permanent		A report on work of the Department	Not required	
3.2.1.4.3	Establishing an effective Customs Administration on-call service for reception, recording and efficient processing of reports on irregularities in work of customs officers	Establish the Customs Administration Contact Center for submitting reports on irregularities in work of customs officers	6 months	The Customs Administration and MF	The Contact Center is established	Not required	
		Ensure 24-hour operative duty of the Customs Administration Contact Center and acting upon reports	6 months	The Customs Administration	The number of reports submitted to the Contact Center	In accordance with the needs analysis (at least 50.000 gross per employee)	

		Conduct inspection on the basis of the data from obtained reports	permanent	The Customs Administration	The number of conducted inspections on the basis of the data from reports	In accordance with the needs (per diem - 3.000; petrol, technical equipment -1.000)	
		Create and regularly update records on reception of reports and actions upon reports	permanent	The Customs Administration	Records are updated	Not required	
		Develop a program and method of conducting a campaign, ensure related materials and media coverage to inform the citizens about the Contact Center	12 months	The Customs Administration	The campaign is conducted and campaign materials created	5.000.000	
3.2.1.4.4	Building capacities of the Internal Control Department	Conduct the needs analysis	12 months	The Customs Administration	The needs analysis is conducted	Not required	
		Employ qualified personnel in accordance with the needs analysis	24 months		Qualified personnel is employed in the number that matches the needs analysis	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Educate personnel	permanent		Education is organized and carried out	In accordance with the needs analysis (for each training 300.000)	

3.2.1.4.5	Installing video surveillance in customs offices and at border crossings in the manner that will ensure full coverage of facilities, with a centralized signal recorder in the Customs Administration and with an option to access video surveillance of any facility in real time	Adopt a by-law that would govern video surveillance of the Customs Administration and its regional organizational units and handle collected data in accordance with legal protection of personal data	6 months	The Customs Administration and MF	The by-law regulates video surveillance	Not required	
		Implement the pilot project for the installation of centralized video surveillance in selected customs offices and border crossings	2 years	The Customs Administration	The project is implemented	At least 50.000.000	
		Install video surveillance in all customs offices and at all border crossings	5 years		All customs offices and border crossings have video surveillance	At least 50.000.000	
3.2.1.4.6	Building capacities and establishing regular control of the Audit Department of the Customs Administration in administrative and misdemeanor proceedings	Conduct an analysis of the required number and structure of persons, as well as opportunities for incentives to work at these posts	3 months	The Customs Administration	The needs analysis is conducted	Not required	Cases in which parties' requests are approved should be more often the subject of control; deviations from the order of receipt are possible only with items that due to their nature require urgency (e.g. perishable goods, goods whose import and transit is forbidden, etc.); more strict
		Change the systematization, employ and train persons in accordance with the analysis	12 months	The Customs Administration	Qualified personnel is employed in the number that matches the needs analysis	In accordance with the needs analysis (for each training 300.000)	

		Develop an annual plan with the number of controls exceeding the number in 2012	permanent	The Customs Administration	The number of annual controls	Not required	analysis and control of requests for the initiation of misdemeanor proceedings
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3.2.2. Public expenditures

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.2 JAVNE FINANCIJE

3.2.2.1	Objective	Enhance participation of the public in monitoring budget expenditures					
	Indicator	Program budgeting at all levels of the government should enable transparent budget spending.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.2.1.1	Establishing a mechanism for transition from line item to program budgeting at all levels of the government	The Law on Budget, or a decision on the budget of local self-government units, are adopted on the basis of program budgeting	30 months	All public authorities	Program budgeting is conducted at all levels of the government	Not required	
3.2.2.1.2	Public disclosure of the annual report on the work of budgetary inspection submitted to the National Assembly	Publish the annual report on the website	annually	The budgetary inspection, MF	Published annual reports are accessible to the citizens	Not required	

3.2.2.1.3	Conducting an analysis of regulations governing appropriacy of and accountability for public spending	Determine mechanisms for introduction of control of appropriacy and accountability	12 months	The budgetary inspection, MF	The analysis is conducted	Not required	Invite the Public Procurement Office to SAI working group , etc.
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The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.2 PUBLIC FINANCE

3.2.2.2.	Objective	Consistent application of the Law on Public Procurements and keeping records on the actions of competent authorities related to the irregularities found in their reports					
	Indicator	The scope and nature of irregularities determined in reports of competent supervisory and regulatory authorities.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.2.2.1	Updating the Public Procurement Development Strategy in the Republic of Serbia starting from current changes to the regulatory and institutional framework	Formulate and propose amendments to the Public Procurement Development Strategy	6 months	The Public Procurement Office	The Public Procurement Development Strategy is updated	Not required	
3.2.2.2.2	Defining criteria and mechanisms for determining appropriateness of public procurements and accountabilities	Adopt by-laws establishing clear criteria for the assessment of appropriateness	6 months	The Public Procurement Office	The by-law is adopted	Not required	

3.2.2.2.3	Developing a model of an internal plan for prevention of corruption in public procurements to be used by ordering parties when developing their own internal plans	Formulate and develop a model	6 months	The Public Procurement Office	The model of internal anti-corruption plan is developed	Not required	
3.2.2.2.4	Developing a model for adoption of internal acts of ordering parties used for precise governing of the public procurement procedure, including recording of any action taken and determining personal accountability for the appropriacy of an action;	Formulate and develop a model	6 months	The Public Procurement Office	The model of internal acts is developed	Not required	
3.2.2.2.5	Introducing records on actions of competent authorities related to irregularities found in the reports submitted by control and regulatory bodies	Introduce records on actions	12 months	The Public Procurement Office	Records are kept	Not required	

3.2.2.2.6	Regulating the procedure for recording and reporting on execution of contractual obligations of bidders	Adopt a by-law governing the procedure of recording and executing contractual obligations and prescribing a clear obligation about who shall take prescribed measures in case of default of the bidder;	6 months	The Public Procurement Office	The by-law is adopted	Not required	
3.2.2.2.7	Increasing transparency of public procurement procedures	Improve the Public Procurement Portal so that procurement plans and other relevant acts and information on public procurements become accessible to the public	24 months	The Public Procurement Office	Plans for procurement and other relevant plans and information on public procurements are available to the public through the Portal; Report of the Public Procurement Office	Not required	
3.2.2.2.8	Introducing e-procurements and e-bidding in order to reduce the influence of the "human factor"	Conduct a feasibility analysis	12 months	The Public Procurement Office	The feasibility analysis is conducted	Experts; IT technology, information on best practices (at least 50.000.000)	
		Establish an electronic procurement and bidding system	36 months		The electronic system is established		
3.2.2.2.9	Strengthening capacities of regulatory and control bodies in the field of public	Conduct the needs analysis	24 months	The Public Procurement Office, MF, SAI	Regulatory and	Not required	

	procurement, particularly in the Public Procurement Office considering new powers granted by the Public Procurement Law	Employ qualified personnel in accordance with the needs analysis	30 months		control authorities have the capacity to efficiently carry out their competences	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Professional training of personnel	permanent	The Public Procurement Office, MF, SAI		In accordance with the needs analysis (for each training 300.000)	
3.2.2.2.10	Implementing final decisions of the Republic Commission for Protection of Rights in the Public Procurement, in all cases	Amend regulations in order to establish clear procedures for complying with Commission's decisions	12 months	The Public Procurement Office	The regulation is amended	Not required	The report should contain information on the number of decisions implemented
		Monitor implementation of the decisions	permanent	Republic Commission	A report on the work of the Republic Commission	Not required	
3.2.2.2.11	Informing on the application of new solutions in the field of public procurement	Develop and implement the education plan	24 months	The Public Procurement Office	The amount of education provided	In accordance with the needs analysis (for each training 300.000)	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.2 PUBLIC FINANCE

3.2.2.3	Objective	Improve cooperation and coordination between relevant institutions in combating corruption at all levels of the government
	Indicator	The percentage of procurement related cases that are completed within statutory time limits increases by 30% in 2017, relative to 2012.

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.2.3.1	Improving cooperation and coordination of anti-corruption activities between relevant institutions	Conclude a memorandum of cooperation between the Public Procurement Office, the Republic Commission for Protection of Rights in the Public Procurement, the Ministry of Finance and Economy, the Public Audit Institution, the Anti-Corruption Agency, the Anti-Corruption Council and the Commission for the Protection of Competition	6 months	The Public Procurement Office, the Republic Commission for Protection of Rights in the Public Procurement, MF, SAI, ACA, ACC, and Commission for the Protection of Competition	The memorandum is concluded	Not required	
3.2.2.3.2	Training members of the police and public prosecutor's office in public procurement for the purposes of conducting more effective investigations of criminal offenses and training judges for the purposes of more efficient judicial proceedings in cases of	Develop a training program	2 months	The Judiciary Academy (JA) of the RS	The training program contains methods, fields and way of training	Not required	
		Develop manuals	2 months		A training manual is developed	5.000.000	

	determining criminal responsibility in the field of public procurements, and training magistrates for the purposes of more efficient conduct of proceedings related to offenses prescribed by the Law on Public Procurement;	Carry out education	permanent		The number of training sessions	In accordance with the needs analysis (for each training 300.000)	
3.2.2.3.4	Introducing records on actions of magistrates courts, prosecutor's office and courts of general jurisdiction related to the irregularities found in reports submitted by the SAI and Public Procurement Office	Educate employees in the SAI and Public Procurement Office about characteristics and apparent features of corruption offenses	15 months	The Judiciary Academy of the RS	The number of training sessions	In accordance with the needs analysis (for each training 300.000)	
		The SAI and Public Procurement Office submit misdemeanor reports and submit their findings to the competent prosecutor	permanent	SAI and Public Procurement Office	The number of reports	Not required	
		A new register of cases of corruption offenses contains records of actions of competent authorities on the basis of findings of the SAI and Public Procurement Office	permanent (from the moment the new register is created)	The public authority that keeps the register of corruption offenses	A report on work	Not required	
3.2.2.3.5	Establishing efficient cooperation with CSO and regulatory, control and repressive authorities in prevention and	Develop training programs and manuals for prevention and combating corruption in public procurements	6 months	The Public Procurement Office, JA	A training manual is developed	In accordance with the needs analysis (for each training 300.000)	

	combating corruption in public procurements	Conducting specialized seminars and workshops	24 months	The Public Procurement Office, JA	The number of training sessions	In accordance with the needs analysis (for each training 300.000)	
		A new register of cases of corruption offenses contains records of actions of competent authorities upon CSO reports	permanent	The public authority that keeps the register of corruption offenses	A report on work	Not required	
3.2.2.3.6	Ensuring adequate personnel, technical, financial and physical conditions for the operation of regulatory and control bodies in the filed of public procurement, particularly for the operation of the Public Procurement Office, having in mind new competences granted by the Law on Public Procurement	An analysis of necessary conditions	6 months	The Public Procurement Office	The analysis is conducted	Not required	
		Develop a plan for the implementation of necessary conditions	7 months	The Public Procurement Office	The plan of implementation matches the needs analysis	Not required	
		Execute the implementation plan (systematization of posts, number of employees and professions is in accordance with analysis, technical equipment and space is provided)	24 months	The Public Procurement Office and MF	A report on execution of the implementation plan	According to the implementation plan (per employee at least 50,000 gross, equipment, for each training 300.000)	

3.2.3 Public internal financial control, external audit and protection of EU financial interests

3.2 PUBLIC FINANCE

3.2.3.1	Objective	Establish and develop a system for public internal financial control in the public sector at all levels of the government, including funds from the EU and from other international institutions and organizations.					
	Indicator	The percentage of public bodies that have an internal financial control unit that has delivered at least one report increases to 50% or above in 2017. The average number of violations found by the SAI for a public body decreases by 75% in 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.1.1	Amending the Law on Budgeting system in order to legally strengthen the position of internal auditors and ensure functional and operational independence of the internal audit and define financial management and control principles	Formulate and submit a amendments to the law	12 months	The Ministry competent for finance	Draft amendments to the laws are submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	
		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the RS	A proposal of amendments to the law is submitted		
		Adopt amendments to the law	20 months	The National Assembly	The law is adopted	Not required	
3.2.1.2	Consistently applying regulations in the field of public internal financial control in the public sector	Public funds beneficiaries consistently perform their duties of adoption of plans for implementation and development of the financial management and control system, of determining the manager in charge of financial	permanent	All public funds beneficiaries	The Consolidated Annual Report on the status of internal financial control in the public sector in the Republic of Serbia of the Central Harmonization Unit of the Ministry	Not required	The Consolidated Annual Report on the status of internal financial control in the public sector in the Republic of

		management and control, of adoption of internal acts and procedures related to financial management and control, as well as of submission of annual reports to the CHU			competent for finance shows that obliged parties performed their duties		Serbia is published on the MF website. The measure refers to the obliged parties defined by the Budget System Law
3.2.1.3	Building capacities of public funds beneficiaries which set up their own internal audit	Conduct an assessment of the required number of operators in terms of risks, complexity of operations and amount of funds that a public fund beneficiary disposes with	6 months after adoption of the law	All public funds beneficiaries	The Consolidated Annual Report on the status of internal financial control in the public sector in the Republic of Serbia of the Central Harmonization Unit of the Ministry competent for finance shows that obliged parties performed their duties	Not required	The measure refers to the obliged parties defined by the Budget System Law
		Harmonize systematization and the number of operators with results of the assessment	15 months after adoption of the law			In accordance with the needs analysis (at least 50.000 gross per employee)	
		Harmonize salaries and the system of awarding internal auditors	15 months after adoption of the law			In accordance with the needs analysis	
		Train internal auditors in the fields that may be the subject of audit, as well as in ways of action in case they detect significant irregularities and frauds.	permanent	10.000.000			
3.2.1.4	Building capacities of the Central Harmonization Unit	Harmonize the existing CHU systematization with the workload	6 months after adoption of the law	The Ministry competent for finance	The Consolidated Annual Report on the status of internal financial control in the public sector in the Republic of	Not required	
		Initiate the process of recruitment of adequate staff	15 months			In accordance with the needs	

					Serbia of the Central Harmonization Unit of the Ministry competent for finance shows that the necessary capacities are ensured	analysis (at least 50.000 gross per employee)	
		Harmonize salaries and the system for awarding of employees in the CHU with the amount of salaries and system for awarding auditors in the SAI	15 months			In accordance with the needs analysis	
		Ensure that CHU employees connect with other participants in the PIFC, as well as with employees in CHUs in other countries	permanent			Not required	
3.2.1.5	Increasing the number of trained managers and employees in the public sector in the meaning and importance of the financial management and control system	Organize and conduct training in financial management and control	permanent	The Central Harmonization Unit of the Ministry competent for finance	The number of trained persons is constantly increasing in comparison to the data in the Consolidated Annual Report for the previous year	RSD 10,000,000.00	
3.2.1.6	Increasing the number of trained internal auditors	Organize training for internal auditors and their certification	permanent activity	The Central Harmonization Unit of the Ministry competent for finance	The number of trained persons and certified internal auditors has increased in comparison to 2012	RSD 60,000,000.00	
3.1.2.7	Creating electronic records of obliged parties in terms of introduction of the PIFC system at all levels	Develop software, define what data are necessary and collect and enter information about obliged parties	12 months	The Ministry competent for finance	A transparent electronic database is created and all the information is regularly updated	RSD 2,000,000.00	

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3.2 PUBLIC FINANCE

3.2.3.2	Objective	Change the legal framework to ensure complete financial and operational independence of the SAI in accordance with the standards of the International Organization of Supreme Audit Institutions (INTOSAI) and carry out the audit of appropriacy					
	Indicator	An independent assessment of the level of SAI conformity with INTOSAI standards shows conformity.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.3.1	Amending the Law on the State Audit Institution which ensures complete financial and operational independence	Prepare amendments to the law harmonized with the standards of the International Organization of Supreme Audit Institutions (INTOSAI).	10 months	The relevant committee of the National Assembly	A proposal of amendments is in accordance with INTOSAI standards	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	Extend the term of office of Council members and other SAI officials to be longer than term of office of the legislative and executive officers, ensure that the SAI official, whose term of office is terminated, continues professional work in SAI. Increase the number of deputies that can initiate dismissal of Council members. Strengthen financial independence and immunity of Council members.
		Adopt the law	12 months	The National Assembly	The law is adopted	Not required	
3.2.3.2	Building SAI capacities and improving working conditions by increasing the number of	Increase the number of employees in accordance with the SAI staffing plan	15 months	SAI, the Ministry of Finance gives approval	The SAI staffing plan is timely fulfilled at the annual level	In accordance with the needs analysis (at least 50.000 gross per employee)	

	employees and permanent resolving of the problem of premises for work	Ensure adequate office space that can be staffed with SAI employees	15 months	The Government of the RS	SAI is moved to new premises	150,000 dinars per month (the rent)	The whole institution is at one place
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The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.2 PUBLIC FINANCE

3.2.3.3	Objective	Establish and develop the system for prevention, detection, reporting and treatment of irregularities using means from EU funds and funds of other international institutions and organizations					
	Indicator	Positive EU evaluation of the prevention system established in Serbia.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.2.4.1	Improving the normative framework that governs prevention, detection, reporting and treatment of irregularities in the context of use of means from EU funds	Adopt amendments to the Regulation of the European Union on Decentralized Development Assistance Fund Management as part of IPA	6 months	The Ministry of Finance, the Government of the RS	Amendments are adopted	Not required	Consult donors in the RS during development
		Adopt the law governing IPA in the program period 2014-2020	18 months		The law is adopted	Not required	
3.2.4.3.	Conducting campaigns for raising awareness about the need for conscientious	Develop a campaign program	2 months after adoption of the law	The Ministry of Finance, the Government of the RS	The program is developed	Not required	The work involves donors and NGOs

	management of funds	Organize and conduct a campaign	12 months after adoption of the law		The campaign is conducted	5.000.000	
3.2.4.5.	Establishing an organizational unit for combating irregularities and frauds in the MoI (AFCOS) as a mechanism of cooperation of competent institutions with the European Anti-Fraud Office (OLAF)	Change the systematization of posts in the MoI	8 months	MoI	The systematization is changed	Not required	
		Provide adequate space for the operation of the AFCOS office	10 months		AFCOS has adequate conditions	In accordance with the needs analysis	
		Staffing	10 months		The number of employed persons	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Implement the program for training AFCOS employees	18 months		The training is conducted	In accordance with the needs analysis (for each training 300.000)	

3.3. PRIVATIZATION AND PUBLIC-PRIVATE PARTNERSHIP

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.3 PRIVATIZATION AND PUBLIC-PRIVATE PARTNERSHIP

3.3.1	Objective	Change the legal framework to eliminate risks of corruption in the regulations governing the procedure and control of privatization, reorganization and bankruptcy of the companies with state and social capital.
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Indicator		The number of oversights of the privatization, reorganization and bankruptcy procedures of the companies with state and social capital has increased by 30% in comparison to 2012.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.1.1.1	Conducting the analysis of provisions of the regulations governing the procedures of privatization, reorganization and bankruptcy in terms of the risk of corruption	Develop a methodology for the analysis of effects and risk of corruption	3 months	The Anti-Corruption Agency	The methodology is developed	Not required	
		Conduct an analysis of regulations on the basis of the ACA methodology	9 months	The Ministry competent for finance and economy, ACA, ACC	A report on the analysis of regulations	Not required	The work involves representatives of the Republic Public Prosecutor's Office (RPPO), the Supreme Court of Cassation (SCC), the Privatization Agency (PA), the Ministry of Interior (MoI), the Ministry of Justice and Public Administration (MJPA) and the Civil Society Organization (CSO)
3.3.1.2	Amending the Privatization Law to eliminate deficiencies that provide for corruption (as well as other laws in accordance	Formulate and submit draft amendments to the law that comply with the analysis	15 months	The Ministry competent for finance and economy	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	Specify the subject of privatization and allocation of strategic resources (e.g. electricity, water supply, telecommunications network, etc.), the manner of advertising the privatization process and increase publicity of the privatization process; precisely define ways of deciding on the method of privatization and control of privatization agreements;

	with the analysis)	Submit a proposal to the National Assembly of amendments to the law	17 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	prescribe the obligation of investigating the economic importance of restructuring, contents of the privatization agreement and financial statement, criteria for the appointment of the director of the Privatization Agency; the land ownership structure must first be considered for the privatization procedure; regulate cases in which the government directly or through public companies undertakes obligations in case the buyer of a privatized company does not fulfill its obligations, etc.
		Adopt the law on amendments to the Privatization Law	18 months	The National Assembly	The Law on amendments to the Privatization Law is adopted	Not required	
3.1.1.3	Amending the Law on Bankruptcy and the Agency for Licensing of Bankruptcy Trustees to eliminate deficiencies	Formulate and submit draft amendments to the law which is in accordance with the analysis	15 months	The Ministry competent for finance and economy	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	Specify the manner of determining classes of creditors, expert's evaluation of the property value (with or without encumbrance); the bankruptcy trustee must be legally obliged to analyze operations of the debtor prior to the commencement of the bankruptcy procedure, to identify reasons that led to the bankruptcy and to notify creditors by submitting

	that provide for corruption (as well as other laws in accordance with the analysis)	Submit a proposal to the National Assembly of amendments to the law	17 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	a detailed report; delete an exception that the bankruptcy judge can select a bankruptcy trustee, and specify greater powers of the assembly of creditors to dismiss a bankruptcy trustee; specify powers and procedures involving the Privatization Agency;
		Put a proposed law on amendments to the NA's agenda for adoption	18 months	The Speaker of the National Assembly	The bill is placed on the NA's agenda	Not required	
3.1.1.4	Harmonizing by-laws with amendments to the law	Harmonize and adopt by-laws	21 months	The Ministry competent for finance and economy	All by-laws are harmonized with amendments to the law	Not required	
3.1.1.5	Conducting professional training of employees in new solutions of the regulations before its implementation	Prepare a training program and manuals	20 months	The Ministry competent for finance and economy	Professional training program is prepared	Not required	
		Organize and conduct training	permanent		Professional training is organized and conducted	In accordance with the needs analysis (for each training 300.000) ?	Involve the SCO
3.1.1.6	Conducting campaigns for informing the citizens about the procedure	Organize and conduct campaigns	permanent	The Ministry competent for finance and economy	Campaigns are organized and conducted	10.000.000	Involve the SCO

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.3. PRIVATIZATION AND PUBLIC-PRIVATE PARTNERSHIP

3.3.2	Objective	Establish a system for efficient implementation and control of enforcement of positive regulations in the field of privatization, reorganization and bankruptcy of the companies with state and social capital.					
	Indicator	The number of the procedures of control of restructuring, bankruptcy and ownership transformation of the companies with public and social capital on the basis of alleged corruption has decreased by 30% in comparison to 2012.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.3.2.1	Establishing the system of continuous and compulsory coordination of public authorities and organizations for the purposes of proactive approach to the prevention of the risk of corruption	Conclude memorandums of cooperation with the Ministry of Interior, Republic Public Prosecutor's Office, the Supreme Court of Cassation, ACA and the Anti-Corruption Council	3 months	The Privatization Agency	The memorandum of cooperation	Not required	The Privatization Agency, line ministry, justice, MoI, Agency, Council
		Organize semi-annual meetings	every half a year	The Privatization Agency	Meeting minutes	Not required	
		Define a manual of good practice and ways of actions, as a preventive action mechanism	12 months	The Privatization Agency	The manual is published and available on the website of the Privatization Agency	5.000.000	Required cooperation with the MoI, RPPO, SCC, ACA and Anti-Corruption Council (ACC)

3.3.2.2	Developing and conducting the program of mutual professional training of the authorities participating in the privatization process and the authorities competent for the prevention and criminal prosecution of cases of corruption	Develop professional training programs	12 months	The Judicial Academy	Professional training program	Not required	
		Conduct professional training programs at all levels of the government	permanent	The Judicial Academy	The number of professional training sessions conducted	In accordance with the needs analysis (for each training 300.000)	
3.3.2.3	Conducting an analysis of powers of the Ministry competent for finance and economy to control the appropriacy of work of the Privatization Agency	Conduct an analysis of powers and problems in appropriacy oversight	6 months	The Ministry competent for finance and economy	The analysis is conducted	Not required	
		Suggest amendments to regulations or take other measures	12 months		Measures are suggested	Not required	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.3 PRIVATIZATION AND PUBLIC-PRIVATE PARTNERSHIP

3.3.3.	Objective	Eliminate risks of corruption in the field of public-private partnerships and concessions and its consistent application
	Indicator	An ex-post analysis of the effects of the Law on public-private partnership and concessions does not establish the existence of an

extremely high risk of corruption.

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.3.3.1	Conducting an analysis of the risk of corruption and degree of compliance with other laws	Determine risks of corruption	12 months	The Ministry competent for finance and economy, ACA and ACC	A report on conducted analysis and results	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	Formulate precise, clear and objective criteria for determining a "balanced relation" in the sharing of risks between partners; specify competences of the Public-Private Partnership Commission to prevent a potential conflict of interest in practice, having in mind the provision of the Law that the Commission shall give its opinion in the procedure of approval of a public-private partnership in whose preparation it is involved.
3.3.3.2	Adopting amendments to the Law on the Public-Private Partnership in accordance with the analysis	Formulate and submit draft amendments to the law which is in accordance with the analysis	18 months	The Ministry competent for finance and economy	Draft amendments to the law is submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	

		Submit a proposal to the National Assembly of amendments to the law	20 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	
		Adopt the law	22 months	The National Assembly	The law is adopted	Not required	
3.3.3.3	Adopting related by-laws	Define and adopt by-laws	24 months	The Ministry competent for finance and economy	By-laws are adopted	Not required	
3.3.3.4	Conducting professional training of employees in new solutions of the regulation before its implementation	Develop a professional training program and manuals	20 months	The Ministry competent for finance and economy	Professional training program is developed	Not required	Involve the SCO
		Organize and conduct professional training	permanent		Professional training is organized and conducted	In accordance with the needs analysis (for each training 300.000)	
3.3.3.5	Conducting campaigns for informing the public about the public-private partnership	Organize and conduct campaigns	permanent	The Ministry competent for finance and economy	Campaigns are organized and conducted	10.000.000	Involve the SCO
3.3.3.6	Establishing mechanisms for control and transparency of work of the Public-Private Partnership Commission	Regularly publish and update data on the website about the appropriacy of the public-private partnership and concessions	permanent	The Ministry competent for finance and economy	Data about the appropriacy of the public-private partnership are available on the website and are regularly updated	Not required	

3.4. JUDICIARY

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3.4 JUDICIARY

3.4.1	Objective	Ensure full independence or autonomy and transparency of the judiciary system in terms of budgetary powers					
	Indicator	The HJC and SPC are fully competent and accountable for the judicial budget until the end of 2017					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.4.1.1	Forming HJC and SPC capacities for independent budget planning and execution	Conduct the needs analysis	6 months	HJC, SPC, the Ministry competent for justice, the Government of the RS	An analysis report	Not required	Deadlines can be modified to comply with activities envisaged in the Strategy for Judicial Reform
		Change systematization so to increase the number of employees in the HJC and SPC Administrative Office according to the needs	15 months	HJC, SPC, the Ministry competent for justice, the Government of the RS	The number of employees in the HJC Administrative Office	Not required	
		Employ according to the systematization	17 months	HJC, SPC, the Ministry competent for justice, the Government of the RS	Decisions on establishing employment relations in budget planning and execution are adopted	According to the systematization (min. gross 50,000 per employee)	

		Provide necessary equipment	20 months	HJC, SPC, the Ministry competent for justice, the Government of the RS	Equipment is provided in accordance with the needs analysis	Depending on the needs analysis	
3.4.1.2.	Setting clear criteria for the selection of managers in courts and public prosecutor's offices	Define and adopt criteria	6 months	The High Judiciary Court	Decision on the adoption of criteria, Rulebook on the Systematization of Job Positions.	Not required	
			6 months	The State Prosecutorial Council	Decision on the adoption of criteria, Rulebook on the Systematization of Job Positions.	Not required	
3.4.1.3.	Including training and professional development program for employees in the HJC and SPC Administrative Office into the Judicial Academy training program	Set up an analysis of needs in terms of professional training of employees in the HJC and SPC Administration Office	6 months	The High Judiciary Court, State Prosecutorial Council, Judicial Academy	An analysis document is developed and adopted	300,000 (Experts for conducting the needs analysis, material for conducting a survey among employees)	
		Adopt the training curriculum	6 months	The High Judiciary Court, State Prosecutorial Council, Judicial Academy	The curriculum is adopted	Not required	
		Conduct training of employees according to the plan	permanent activity	The High Judiciary Court, State Prosecutorial Council,	A report on work states that training was conducted according to the	According to the needs (min. 300,000 per training course)	

				Judicial Academy	curriculum		
		Conduct annual evaluation	once a year	The High Judiciary Court, State Prosecutorial Council, Judicial Academy	A report on the evaluation of the training program	Not required	
3.4.1.4.	Ensuring transparency of data on HJC and SPC financing	Publish the annual financial statement on the HJC and SPC website	annually	HJC, SPC	The report is published in accordance with the Law on Budget System	Not required	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.4 JUDICIARY

3.4.2	Objective	Ensure that the process of selection, promotion and accountability of holders of judiciary functions is based on clear, objective, transparent and pre-determined criteria.					
	Indicator	Criteria for the selection, promotion and accountability are consistently applied according to the assessment of the holders of judiciary functions (according to a survey conducted on a representative sample) until the end of 2017					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes

3.4.2.1	Amending the Law on Judges and the Law on Public Prosecutor's Office so to introduce an advantage for persons completing initial training in the Judicial Academy before setting the JA mandatory condition for the first selection for the judicial function	Formulate and submit draft amendments to the law so to introduce an advantage for persons completing the initial training in the JA when selecting judges, and/or deputy public prosecutors	8 months	The Ministry competent for justice	Draft amendments to the law are submitted to the Government of the RS	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit proposed amendments to the National Assembly	10 months	The Government of the RS	Proposed amendments to the law are submitted to the National Assembly	Not required	
		Adopt the law on amendments	12 months	The National Assembly	The laws are adopted	Not required	
3.4.2.2.	Amending the Rulebook on the contents and manner of taking the entrance exam so as to increase transparency in the process of enrolment to the Judicial Academy	Form a working group for drafting the Rulebook	12 months	The Judicial Academy	A decision on forming a working group	Not required	
		Draft and adopt the Rulebook	16 months		The Rulebook is adopted	Not required	
3.4.2.3.	Promoting the initial and ongoing training at the Judicial Academy	Organize and conduct informative seminars, distribute information materials, etc.	permanently	The Judicial Academy	The number of seminars, flyers, advertising material	According to the needs (min 5,000,000)	Promoting the Judicial Academy among students of the faculties of law and assistant judges and prosecutors

3.4.2.4	Amending the Law on the Judicial Academy, the Law on High Judicial Council, the Law on the State Prosecutorial Council, so to introduce mandatory ongoing training for holders of judicial functions	Formulate and submit draft amendments to the law	8 months	The Ministry competent for justice	Draft amendments to the law are submitted to the Government of the RS	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit proposed amendments to the National Assembly	10 months	The Government of the RS	Proposed amendments to the law are submitted to the National Assembly	Not required	
		Adopt the law on amendments	12 months	The National Assembly	The laws are adopted	Not required	
3.4.2.5	Adopting a normative framework that defines clear criteria and procedures for selection and progress of holders of the judicial function (criteria that will be objectively measured)	The HJC adopts the Rulebook on objective selection and promotion criteria	6 months	The High Judicial Council	The Rulebook on objective selection and promotion criteria is in effect	Not required	
		The SPC adopts the Rulebook on objective selection and promotion criteria	6 months	The State Prosecutorial Council		Not required	
		Publish HJC and SPC Rulebooks on their website	6 months	The High Judicial Council, State Prosecutorial Council	HJC and SPC Rulebooks are published on their websites	Not required	
3.4.2.6	Establishing transparency in the process of selection of a candidate	Publish a ranking of candidates who applied, in accordance with legal protection of personal data	permanently	The High Judicial Council, State Prosecutorial Council	The ranking of candidates is published on the website	Not required	

		Publish a decision on the selection of a candidate with a statement of reasons made in accordance with criteria	permanently	The High Judicial Council, State Prosecutorial Council	The decision on the selection of a candidate is published together with the statement of reasons	Not required	
3.4.2.7	Adopting a normative framework that defines clear criteria and procedures for the responsibility of holders of judicial and public prosecutor's function	Implement provisions of the Rulebook on a disciplinary procedure and disciplinary accountability in order to establish a functional system of the disciplinary prosecutor and disciplinary commission	permanently	The High Judicial Council, State Prosecutorial Council	The number of processed holders of judiciary functions	Not required	
		Conduct an analysis of effects of application of the Rulebook	permanently	The High Judicial Council, State Prosecutorial Council	A risk analysis document is prepared	Not required	
		Amend the Rulebook so to precisely define more serious breaches of the Code of Ethics as well as other improvements identified with the analysis of effects of application	6 months	The High Judicial Council, State Prosecutorial Council	Amendments to the Rulebook are adopted	Not required	
3.4.2.8.	Conducting an analysis of what data could be treated as confidential in a personal record and harmonizing the Law on the	Conduct an analysis on what data should be considered confidential in a personal record and harmonize it with the stated laws	6 months	The High Judicial Council, the State Prosecutorial Council, the Ministry competent for	A report on conducted analysis	500,000 (Experts; information on best practices)	The activity should be conducted with the Commissioner for Information of Public

	Public Prosecutor's Office and the Law on Judges with the Law on Data Secrecy			justice			
		Formulate and submit draft amendments to the law	8 months	The Ministry competent for justice	Draft amendments to the law are submitted to the Government of the RS	1,600,000 (costs of public hearings)	
		Submit proposed amendments to the National Assembly	10 months	The Government of the RS	Proposed amendments to the law are submitted to the National Assembly	Not required	
		Adopted the law on amendments	12 months	The National Assembly	The law is adopted	Not required	
3.4.2.9.	Establishing a procedure for regular publishing of statistical data and practices of HJC and SPC disciplinary authorities	Semi-annually publish statistics on the HJC website	permanently	The High Judicial Council	Reports are semi-annually published on the website	Not required	The number of charges, types of infringements, types and number of decisions, period required for their adoption
		Semi-annually publish statistics on the SPC website	permanently	The State Prosecutorial Council	Reports are semi-annually published on the website	Not required	

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3.4 JUDICIARY

3.4.3	Objective	Establish efficient and proactive actions in detecting and prosecuting criminal offenses related to corruption					
	Indicator	The number of criminal proceedings related to corruption resulting in judgments will increase by 30% until the end of 2017, in comparison to 2012					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.4.3.1	Creating a multidisciplinary training program for conducting proactive investigations for the police, prosecution and court	Conduct an analysis of past experiences in the filed of legality and admissibility of evidence gathered during investigation and special investigative actions	12 months	The Supreme Court of Cassation, the Republic Public Prosecutor's Office	The analysis document is prepared and adopted	1,600,000 (Experts; information on best practices)	
		Integrate analysis results in the training program	18 months	The Judicial Academy	The curriculum is adopted	Not required	
		Prepare a manual for the use of special investigative techniques	15 months	The Judicial Academy	The manual is published	5,000,000	
		Conduct training according to the annual training curriculum	continuous activity	The Judicial Academy	The number of conducted training sessions and attendees	According to the needs (min. 300,000 per training course)	

3.4.3.2.	Implementing and developing a proactive investigation process	Create statistics about initiated proactive investigations (use special techniques and act on the initiative of the police and prosecutor's office)	12 months	The Republic Public Prosecutor's Office, the Ministry of Interior	The number of initiated proactive investigations has increased in comparison to the previous year	Not required	
		Keep records of proactive actions related to corruption offenses	permanent		Records are created	Not required	
3.4.3.3	Amending the Law on Seizure and Confiscation of the Proceeds from the Crimes so to introduce an obligation for MoI to submit to the prosecutor's office a completed financial investigation in addition to a criminal charge	Formulate and submit draft amendments to the law	3 months	The Ministry competent for justice	Draft amendments to the law are submitted to the Government	1,600,000 (Experts in the field of legislation; costs of public hearings)	
		Put proposed amendments to the law on the NA's agenda for adoption	5 months	The Government of the RS	Draft law is submitted to the NA	Not required	
		Adopt the law	6 months	The National Assembly of the RS	The law is adopted	Not required	
3.4.3.4	Building capacities of judicial authorities for conducting proactive investigations	Conduct the needs analysis		The Republic Public Prosecutor's Office, the State Prosecutorial Council	The analysis report	Not required	

		Increase the number of deputy public prosecutors in accordance with the analysis that act in corruption offense cases in the special prosecutor's office for organized crime, special division of higher prosecutor's offices	6 months	The Republic Public Prosecutor's Office, the State Prosecutorial Council	The Act on Systematization	According to the systematization (min. gross 50,000 per employee)	
		Ensure specialized training for deputy prosecutors and judges	6 months	The Republic Public Prosecutor's Office, the State Prosecutorial Council, the Judicial Academy	Proposed amendments to the law is submitted	According to the needs (min. 300,000 per training course)	
3.4.3.5	Continuous training of judges and prosecutors in financial investigation	Adopt a training curriculum and develop a training manual	6 months	The Republic Public Prosecutor's Office, the State Prosecutorial Council, the Judicial Academy	The curriculum; manual	5,000,000	
		Every year, the HJC and SPC prescribe the number of days of training of judges and prosecutors	permanent	The High Judicial Council, the State Prosecutorial Council,	The act providing for mandatory training days is adopted	Not required	
		Conduct training according to the plan	permanent	The Judicial Academy	The curriculum is implemented at the annual level	According to the needs (min. 300,000 per training course)	

3.4.3.6	Changing the legal framework so to enable sending MoI members to the special prosecutor's office for organized crime	Formulate and submit draft amendments to the law	3 months	The Ministry competent for justice, the Ministry of Interior	Draft amendments to the law are submitted to the Government	1,600,000 (Experts in the field of legislation; costs of public hearings)	
		Submit to the National Assembly proposed amendments to the law	3 months	The Government of the RS	Proposed amendments to the law are submitted	Not required	
		Submit to the National Assembly proposed amendments to the law	3 months	The National Assembly of the RS	The law is adopted	Not required	

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3.4 JUDICIARY

3.4.4	Objective	Improve the substantive criminal law and harmonize it with international standards					
	Indicator	All GRECO recommendations are implemented. All necessary UNCAC standard are fulfilled.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.4.4.1	Amending the Criminal Code so to introduce the criminal offense of Illicit enrichment	Formulate and submit draft amendments to the law	9 months	The Ministry competent for justice	Draft amendments to the law are submitted to the Government	500,000 (Experts, information on best practices)	

		Submit proposed amendments to the National Assembly	12 months	The Government of the RS	Proposed amendments to the law are submitted	1,600,000 (costs of public hearings)	
		Adopt the law on amendments	15 months	The National Assembly	The law on amendments is adopted	Not required	
3.4.4.2	Codifying corruption offense through amendments to the Criminal Code	Formulate and submit draft amendments to the law	9 months	The Ministry competent for justice	Draft amendments to the law are submitted to the Government	500,000 (Experts; information on best practices)	
		Submit proposed amendments to the National Assembly	12 months	The Government of the RS	Proposed amendments to the law are submitted	1,600,000 (costs of public hearings)	
		Adopt the law on amendments	15 months	The National Assembly	The law on amendments is adopted	Not required	
3.4.4.3	Conducting the campaign for rising public awareness about implementation of new provisions	Organize and conduct campaign	6 months since the adoption of amendments to the Criminal Code	The Judicial Academy of the RS	Campaigns are organized and conducted	5,000,000	
3.4.4.4.	Training holders of judicial functions and police members in new legislation	Prepare the training program	3 months since the adoption of amendments to the Criminal Code	The Judicial Academy of the RS	The training program contains methods, fields and training manner	Not required	
		Create the manual	6 months since the adoption of amendments to the Criminal Code		The training manual is created	5,000,000	

		Conduct training	permanently		The number of conducted training sessions	According to the needs (min. 300,000 per training course)	
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The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.4 JUDICIARY

	Objective	Establish efficient horizontal and vertical cooperation and exchange of information between the police, prosecutor's offices, judiciary, other state authorities and institutions, regulatory and supervisory bodies, and European and international institutions and organizations.					
3.4.5	Indicator	Average duration of criminal investigations of criminal offenses related to corruption, measured at the annual level will reduce by 30% until 2017, in comparison to 2012.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.4.5.1	Improving cooperation and coordination in anti-corruption activities between relevant institutions	Conclude a memorandum of cooperation between the police, public prosecutor's offices, judiciary, other public authorities and institutions, which will determine the method of cooperation and focal points	6 months	HJC SPC, the Ministry competent for justice, police, High Judicial Council, Republic Public Prosecutor's Office, ACA, Public Procurement Directorate, Tax Administration, SAI	The memorandum is concluded	Not required	Particularly promote proactive actions, acting upon reports by the ACA, SAI, Tax Administration, Public Procurement Directorate, etc.

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3.4 JUDICIARY

3.4.6	Objective	Establish a unique record system (electronic register) for criminal offenses related to corruption.					
	Indicator	The Ministry responsible for justice has a possibility to develop a reliable annual report on cases related to corruption, containing information about investigation, appeals and judgments by the end of 2017					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.4.6.1	Amending by-laws in order to establish a unique methodology for data collection, recording and statistical reporting	Establish a multi-sectoral working group that will determine a unique methodology for data collection and statistical reporting	6 months	The Ministry competent for justice	A decision on establishing a multi-sectoral working group, methodology is developed	500,000 (Experts; information on best practices)	
		On the basis of the conducted analysis, define and adopt amendments to by-laws	12 months	The Ministry competent for justice	By-laws are adopted and in effect	Not required	
3.4.6.2.	Establishing a system for the monitoring of criminal offense cases related to corruption	Establish a unique recording system (electronic register) for criminal offenses related to corruption	18 months	The Ministry competent for justice, the Republic Public Prosecutor's Office, the State Prosecutorial Council, the Supreme Court of Cassation, the High Judicial Council, the Ministry of Interior, the special	The electronic register	According to the needs (min. 50,000,000)	
		Introduce mutually compatible electronic forms in the police, courts and public prosecutor's offices designed for archiving and tracking criminal	20 months		Compatible electronic forms	5.000.000 (Costs of creating forms, printing, distribution)	Forms should contain an option for the monitoring of proactive cases, actions upon requests of the ACA, SAI, Tax Administration, Public Procurement Directorate, etc.

		cases		prosecutor's office for organized crime			
		Establish a system of regular control and exchange of information	22 months		Reports on work	Not required	
		Determine focal points responsible for cooperation	22 months		Reports on work	Not required	
3.4.6.3.	Enabling interconnection between databases on criminal investigations, and/or electronic exchange of information and access to database by prosecutors and the police, customs administration, tax administration and other relevant authorities	Pass an act governing interconnection of databases	16 months	The Ministry competent for justice, the Republic Public Prosecutor's Office, the State Prosecutorial Council, the Supreme Court of Cassation, the High Judicial Council, the Ministry of Interior, the special prosecutor's office for organized crime	The act governing interconnection of database is passed	Not required	
		Conduct a feasibility study			A report on the feasibility study	1,000,000	
		Create technical conditions for connecting databases	18 months		Technical conditions are provided	According to the feasibility study (min. 50,000,000)	
		Train employees in administration and use of a database	permanent	The Judicial Academy, the Police Academy	The number of employees trained	According to the needs (min. 300,000 per training course)	

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3.4 JUDICIARY

3.4.6.	Objective	Improve mechanisms for prevention of conflict of interest In judiciary professions					
	Indicator	The number of procedures initiated by competent authorities due to conflict of interest in judiciary professions will increase by 40% until 2017					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.4.6.1	Establishing an efficient mechanism for the control of court experts	Adopt a rulebook that would introduce objective criteria for the selection of court experts and ensure even distribution of court experts to subject matters	6 months	The Ministry competent for justice	The rulebook is adopted	Not required	Introduce sanctions for the judges that do not apply the rulebook on even distribution of court experts
		Introduce mandatory reporting of the court to the Ministry competent for justice on any case when judgment was reversed due to erroneous expert's report	6 months	The High Judicial Council	The form for the stated report, number of reports	Not required	
3.4.6.2	Training holders of judiciary functions in rights and obligations of court experts	Develop and implement the training plan	permanent	The Judicial Academy	Training plan, number of trained judges and prosecutors	According to the needs (min. 300,000 per training course)	

3.4.6.3	Adopting a rulebook that would regulate the method of use of funds raised through the institution of criminal prosecution delay	Develop the most appropriate method for the procedure of allocation of funds raised through the institution of criminal prosecution delay	6 months	The Republic Public Prosecutor's Office	The analysis of the methodology is set up	500,000 (Experts, information on best practices)	
		Formulate and adopt the rulebook	8 months		The rulebook is adopted	Not required	
3.4.6.4	Enacting a law on assessing bodies	Formulate and submit the draft law	16 months	The Ministry competent for urban planning	Draft amendments to the law are submitted to the Government of the RS	1,600,000 (costs of public hearings)	
		Put the proposed law to the NA's agenda for adoption	18 months	The Government of the Republic of Serbia	Proposed amendments to the law are submitted to the NA	Not required	
		Adopt the law	20 months	The National Assembly	The law is adopted	Not required	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.4 JUDICIARY

3.4.8.	Objective	Provide adequate resources in the public prosecutor's office and courts for dealing with cases of corruption (capacity building)					
	Indicator	The number of unresolved court cases related to corruption will decrease by 30% until 2017, in comparison to 2012					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes

3.4.8.1.	Building capacities of judicial authorities for conducting criminal proceedings	Conduct the needs analysis	6 months	The Ministry competent for justice, the High Judicial Council, the State Prosecutorial Council	A report on the needs analysis	Not required	The number of deputy prosecutors and judges, and/or assistant prosecutors and judges acting in the criminal offense case procedures in the Special Prosecutor's Office for Organized Crime, special division of higher prosecutor's offices, has increased
		Change systematization and employ an appropriate number of qualified staff according to the analysis	15 months		The Act on the Systematization, number of personnel employed	According to the systematization (min. gross 50,000 per employee)	
		Introduce the professional training system in public prosecutor's offices	permanent	The Republic Public Prosecutor's Office, the State Prosecutorial Council, the Judicial Academy	The number of professionally trained deputy prosecutors and assistant prosecutors	According to the needs (min. 300,000 per training course)	
		Train holders of judicial functions	permanent	The Judicial Academy	Reports on training, program and evaluation of seminar, participants	According to the needs (min. 300,000 per training course)	
		Provide equipment	25 months	The Ministry competent for justice, HJC, SPC	Receipts on purchased equipment	According to the needs analysis (min. 5,000,000)	
		3.4.6.2	Introducing a team of economic forensics in public	Conduct the needs analysis according to the structure of cases and number of deputy public prosecutors	6 months	The Republic Public Prosecutor's Office, the State Prosecutorial	A report on the needs analysis

prosecutor's offices	Change systematization and employ an appropriate number of economic forensics	24 months	Council, the Ministry competent for justice	The Act on the Systematization, number of employed economic forensics	According to the systematization (min. gross 50,000 per employee)	
	Amend the Rulebook on the Systematization of Job Positions in Public Prosecutor's Offices and the Rulebook on Governance in Public Prosecutor's Offices	12 months	The State Prosecutorial Council, the Ministry of Justice	Amendments to the rulebook are adopted	Not required	
	Conduct training of economic forensics	permanent	The Judicial Academy	The number of conducted training sessions	According to the needs (min. 300,000 per training course)	

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3.4 JUDICIARY

3.4.9.	Objective	Adopt a long-term strategy which in a comprehensive manner improves financial investigations.					
	Indicator	<i>Determined strategic objectives comprehensively improve efficiency of financial investigations.</i>					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes

3.4.9.1.	Adopting a strategy which comprehensively improves financial investigations	Conduct a comparative legal analysis, take into consideration experiences from practice and define strategic objectives for achieving more efficient financial investigations	24 months	The Ministry competent for justice and the Ministry of Interior	The strategy is adopted	4,000,000 (Costs of analysis, experts, public hearings)	The working group should include the Republic Public Prosecutor's Office, Special Prosecutor's Office for Organized Crime, High Judicial Council, Directorate for Prevention of Money Laundering, Tax Administration, SAI, and civil society organizations.
3.4.9.2.	Training holders of judicial functions and police members in new strategic solutions	Develop a training program	3 months after adoption	The Judicial Academy of the RS	The training program contains methods, fields and training manners	Not required	
		Develop a manual	6 months after adoption		The training manual is developed	5,000,000	
		Conduct training	permanent		The number of training sessions	According to the needs (min 300,000 per training course)	

3.5. POLICE

The Action Plan of the Anti-Corruption Strategy for 2013-2018		
3.5 POLICE		
3.5.1	Objective	Build police capacities required for investigations of criminal offenses related to corruption
	Indicator	The number of criminal reports on basic and qualified forms of criminal offenses that resulted in raising charges increased in comparison to 2012

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.5.1.1	Establishing mechanisms for basic, specialized and continuing training of police officers in anti-corruption activities	Conduct the analysis of needs for the training of police officers	6 months	MoI, Directorate for Police Education and Academy of Criminalistic and Police Studies	The analysis document is prepared and adopted	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	
		Adopt a police officers training curriculum as part of the basic, specialized and continuing police training	10 months	MoI, Directorate for Police Education and Academy of Criminalistic and Police Studies	The curriculum is adopted	Not required	The training program should be based on a multidisciplinary approach that includes specific modern investigative techniques (financial forensics, etc.)
		Conduct training of police officers according to the curriculum	permanent	MoI, Directorate for Police Education and Academy of Criminalistic and Police Studies	The curriculum is implemented at the annual level	In accordance with the needs analysis (for each training 300.000)	
		Carry out annual evaluation of effects of the training conducted	once in a calendar year	MoI, Directorate for Police Education and Academy of Criminalistic and Police Studies	Results of annual testing	500.000 annually (Evaluation experts, costs of surveys and interviews)	

3.5.1.2	Amending the Law on Police and the Act on Systematization and Internal Organization - MoI, for the purposes of establishing efficient mechanisms for coordination of anti-corruption actors in terms of strategy, tactic and operation	Formulate and submit draft amendments to the law	8 months	The Ministry competent for internal affairs	Draft amendments to the law are submitted to the Government	1.600.000 (costs of public hearings)	
		Submit to the National Assembly proposed amendments to the law	10 months	The Government of the RS	Proposed amendments to the law are submitted	Not required	
		Adopt amendments to the law	14 months	The National Assembly of the RS	The law is adopted	Not required	
		Develop amendments to the Act on Systematization of Job Positions	3 months	The Ministry competent for internal affairs	Proposed amendments to the Act are submitted to the Office of the line Minister	Not required	
		Adopt amendments to the Act on Systematization of Job Positions	5 months	The Ministry competent for internal affairs	The Act came into force	Not required	
3.5.1.3	Improving material and technical conditions of work, and organizational and personnel structure of anti-corruption actors within the police	Establish an anti-corruption organizational unit in the Criminal Police Directorate	14 months	The Ministry competent for internal affairs	The act on establishing the organizational unit is adopted	Funds for personal incomes, equipment and professional training In accordance with the needs analysis	
		Establish separate organizational units within the Criminal Police Directorate in Belgrade and Criminal Police Department in Novi	14 months	The Ministry competent for internal affairs	The act on establishing the organizational unit is adopted	Funds for personal incomes, equipment and professional training in accordance with the needs analysis	

		Sad , Kragujevac and Niš, and determine contact persons in other RPDs					
		Increase the number of members of the Sector of Internal Control of the Police in accordance with EU standards, to the level of 1% of employees in the MoI	2 years	The Ministry competent for internal affairs	The Sector of Internal Control is staffed to the level of 1% of employees in the MoI	Funds for personal incomes, equipment and professional training in accordance with the needs analysis	
3.5.1.4.	Establishing efficient mechanisms for internal and external coordination between anti-corruption actors in terms of strategy, tactic and operation	Develop a normative framework for creating, access, administration, use and changes of the single data base on perpetrators of criminal offenses in the field of corruption	8 months	The Ministry competent for internal affairs	The act defining creation, access, administration, use and changes to the single database on perpetrators of criminal offenses in the field of corruption is adopted	Experts in the field of legislation; information on best practices in accordance with the needs analysis	
		Create a single database of perpetrators of criminal offenses in the field of corruption	18 months	The Ministry competent for internal affairs	The single database is used in everyday work of the MoI	Experts for programming, software solutions and hardware	
		Establish procedures for direct coordination and early warning between the police and prosecution	12 months	The Ministry competent for internal affairs	The acts regulating coordination and early warning procedures are adopted	Preparation of information on best practices	

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3.5 POLICE

3.5.2	Objective	Strengthen integrity and internal control mechanisms for the purposes of combating corruption in the police sector					
	Indicator	The Corruption Perception Index in the police sector is reduced according to public opinion polls conducted in the Republic of Serbia					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
	Organizational integration of control of legality of actions and work of the police in the MoI Sector of Internal Control and improvement of coordination with the Internal Control Service	Normative and operational integration of control of legality of actions of the police, other organizational units and the Office for complaints and appeals in the MoI Sector of Internal Control	6 months	The Office of the Minister competent for internal affairs	The acts integrating the process of control of police actions are adopted	Not required	
		Increase the number of employees in the Sector of Internal Control	6 months	The Office of the Minister competent for internal affairs	The number of employees in the Sector of Internal Control has increased in 10 % by the end of the calendar year	In accordance with the needs analysis (for each training 300.000)	
		Provide technical equipment in the MoI Sector of Internal Control	6 months	The Office of the Minister competent for internal affairs	Accounts of the acquired equipment, reports on donations	Funds for technical equipment In accordance with the needs analysis	

3.5.2.1	Building capacities for the execution of internal control by developing control and instruction activities	Adopt guidelines on the manner and forms of conducting internal control	6 months	The Office of the Minister competent for internal affairs	The guidelines are published and in effect	Not required	
		Adopt a Rulebook on collecting, processing and analysis of data on corruption for the purposes of a risk analysis and assessment of the situation	6 months	The Office of the Minister competent for internal affairs	The Rulebook is published and in effect	Not required	
		Develop preventive plans of headquarter directorates	once a year	Police directorates in the headquarters	The number of adopted preventive plans	An analysis of best practices and models for preventive plan development	
		Develop preventive plans of regional police directorates	once a year	Regional police directorates	The number of adopted preventive plans	An analysis of best practices and models for preventive plan development	
		Develop annual reports on preventive plans implementation	once a year	Police directorates in the headquarters	The report is published on the MoI website	Not required	
3.5.2.3	Developing mechanisms for the strengthening of police officers integrity	Conduct all activities envisaged by the Integrity Plan in set periods of time	3 years	The Ministry competent for internal affairs	Assessment of fulfillment of the integrity plan given by the ACA	Resources envisaged by the integrity plan	
		Conduct an analysis of a risk of corruption in the organizational structure of the police	once a year	The Ministry competent for internal affairs, Sector for Internal Control (SIC)	The risk analysis document is developed	An analysis and experts' advice on best practice	

		Implement measures for the strengthening of integrity of employees in the positions holding a risk of corruption	permanent	The Ministry competent for internal affair, SIC	The number of measures implemented	An analysis and experts' advice on best practice	
		Establish a test integrity mechanism	1 year	The Ministry competent for internal affair, SIC	The integrity test is used in work of the SIC	Test equipment and running costs	
		Ensure monitoring of the implementation of the Code of Police Ethics and sanction its violation	once a year	The Ministry competent for internal affair, SIC	The number of sanctions imposed at the annual level	Not required	
		Publicly disclose quarterly reports on anti-corruption results achieved by the MoI	quarterly	The Ministry competent for internal affair	Reports are published quarterly on the MoI website	Not required	
3.5.2.4	Establishing a personnel monitoring and development system together with the Sector of Internal Control through control of integrity of a person in his/her professional career	Adopt an act on the organization of material and criteria for career advancement	6 months	The Ministry competent for internal affair	The act is adopted and entered into force	An analysis of best practice	
		Develop bi-annual reports on consistent application of standards for career advancement prepared by the Human Resource Management Service	every two years	The Human Resource Management Service	The report is published on the MoI website	Not required	

3.6. SPATIAL PLANNING AND CONSTRUCTION

3.6.1	Objective	Register all the real estate and utility lines in the Republic of Serbia and related data in the public electronic Real Estate and Utility Lines Cadastre.					
	Indicator	Number of the real estate and utility lines which are registered is increasing by 15% annually relative to 2012.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.6.1.1	Providing an information desk and free legal assistance in real estate cadastre services	Make amendments to the Systematization Act by introducing appropriate posts	6 months	The Republic Geodetic Authority, Real Estate Cadastre Services and the Ministry responsible for construction and urban planning	The Systematization Act envisages posts for work at the information counter	Not required	
		Employ qualified personnel in accordance with the systematization	15 months		The number of employed qualified personnel matches the number in the systematization act	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Prepare the customers' manual and information flyers with the data about procedures and documents required	12 months		The customers' manual and information flyers with the data about procedures and documents required are available to the citizens	5.000.000	
		Educate employees at the information desk about relations with customers	18 months		The number of conducted training sessions	In accordance with the needs analysis (for each training 300.000)	

3.6.1.2	Adopting amendments to the Regulation on Compensation for the Use of Surveying and Cadastre Data	Introduce incentive mechanisms for timely reporting on data amendments and set objective criteria for urgent registration in the cadastre	6 months	The Ministry of Construction and Urban Planning	The Regulation on Compensation on Compensation for the Use of Surveying and Cadastre Data contains the stated incentives and criteria	Not required	
3.6.1.3	Organizing a campaign for the promotion of the electronic real estate cadastre, registered real estate values, and required procedures and documents	Prepare a program and manner of conducting the campaign, ensure supporting materials and media coverage	6 months	The Republic Geodetic Authority, Real Estate Cadastre Services and the Ministry responsible for construction and urban planning	Materials, campaign program, media reports	2.000.000	
		Conduct the campaign	18 months		Campaign is organized and conducted	3.000.000	
3.6.1.4	Building capacities of organizational units in real estate cadastre services as well as of the internal control within the Sector for Professional and Administrative Supervision in the Republic Geodetic Authority	Conduct the needs analysis	9 months	The Republic Geodetic Authority, Real Estate Cadastre Services and the Ministry responsible for construction and urban planning	The needs analysis is conducted	Not required	
		Employ qualified personnel in accordance with the needs analysis	15 months		The number of employed qualified personnel matches the number in the needs analysis	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Professional training of employees	permanent		The number of organized and conducted professional training sessions	In accordance with the needs analysis (for each training 300.000)	
3.6.1.5	Amending the Rulebook on Geodetic-Cadastral Information System and the Rulebook on	Adopt amendments to the Rulebook by also enabling appropriate registered access for natural persons	6 months	The Republic Geodetic Authority	Amendments to the Rulebook are adopted	Not required	

	the Manner of Keeping, Inspection and Issuance of Cadastral Information	Change the electronic cadastre database	18 months		Natural persons have registered access to the electronic cadastre	In accordance with the needs analysis and software	
3.6.1.6	Adopting the Rulebook which harmonizes the manner of issuance of a cadastral certificate so that it has a form of an electronic document and contains an electronic signature	Formulate and adopt the Rulebook to comply with the Law on Electronic Signature and the Law on Electronic Document	6 months	The Republic Geodetic Authority	The cadastral certificate has a form of an electronic document and contains an electronic signature	Not required	
		Change the electronic cadastre database	18 months	The Republic Geodetic Authority		In accordance with the needs analysis and software	

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3.6 SPATIAL PLANNING AND CONSTRUCTION

3.6.2	Objective	Reduce the number of procedures and introduce a single window system for issuing building and other permits and approvals.					
	Indicator	The number of permits and approvals issued through the single window system reaches TBD in 2017. The amount of time required to issue a building permit decreases by 30% in 2017, relative to 2012.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.6.2.1	Amending the Law on Planning and Construction so as to simplify procedures and make them match	Formulate and propose amendments to the law	12 months	The Ministry competent for construction and urban planning	Draft amendments to the law is submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on	

	the type of a building					best practices; costs of public hearings)	
		Submit a proposed law on amendments to the National Assembly	15 months	The Government of the Republic of Serbia	Proposal of amendments to the law is submitted to the NA	Not required	
		Adopt the law on amendments	17 months	The National Assembly	The law on amendments is adopted	Not required	
3.6.2.2	Ensure professional training of employees in new solutions of the law before its implementation	Prepare professional training program and manuals	17 months	The Ministry of Construction and Urban Planning	Professional training program	Not required	
		Organize and conduct professional training	until commencement of the application of the Law		Professional training is organized and conducted	In accordance with the needs analysis (at least 50.000 gross per employee)	If necessary, professional training can be continued after implementation of the law
3.6.2.3	Carrying out a campaign aimed at informing the public about the procedure	Organize and conduct campaigns	permanent	The Ministry of Construction and Urban Planning	Campaigns are organized and conducted	5.000.000	

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3.6 SPATIAL PLANNING AND CONSTRUCTION

3.6.3	Objective	Ensure transparency of criteria and involvement of the public in the process of consideration, amendments and adoption of spatial and urban plans at all levels of the government.
	Indicator	The percentage of plans on which public consultation is held annually increases by 30% in 2017, relative to 2012.

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.6.3.1	Amending the Law on Planning and Construction so as to introduce an obligation of early notification about the commencement of development of plans as well as draft plan publication on websites	Formulate and propose amendments to the law	12 months	The Ministry competent for construction and urban planning	Draft amendments to the law submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	
		Submit a proposed law on amendments to the NA	15 months	The Government of the Republic of Serbia	Proposal of amendments to the Law is submitted to the NA	Not required	
		Adopt the law on amendments	17 months	The National Assembly	The law on amendments is adopted	Not required	
3.6.3.2	Amending the Rulebook on the Manner of Development and Contents of Planning Documents so as to harmonize and standardize the contents of plans and to clearly define purposes and general principles of compatibility of purposes	Harmonize and standardize the contents of plans, define purposes and general principles of compatibility of purposes;	20 months	The Ministry competent for construction and urban planning	The Rulebook on the Manner of Development and Contents of Planning Documents is amended	500.000 (Experts, information on best practices; costs of publishing)	
		Publish standardized contents of plans	20 months				

3.6.3.3	Organizing campaigns for informing the public about the importance of early inspection of plans and public hearings	Create a manual for modalities of citizens' participation in the development of plans at an early stage	12 months	The Ministry competent for construction and urban planning, the Ministry of Natural Resources, Mining and Spatial Planning	The manual for modalities of citizens' participation at an early stage	5.000.000	The Ministry competent for construction and urban planning, the Ministry of Natural Resources, Mining and Spatial Planning; All in cooperation with local self-government units. It is more favorable also to involve the Civil Society Organization.
		Organize and conduct campaigns in local self-government units	24 months		Campaigns are organized and conducted	5.000.000	
3.6.3.4	Adopting the guidelines for uniform actions of local self-government units in the field of issuance of building and other permits and approvals, legalization process and land conversion.	Adopt the guidelines and forward them to all local self-government units	6 months	The Ministry competent for construction and urban planning	The guidelines are adopted	Not required	

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3.6 SPATIAL PLANNING AND CONSTRUCTION

3.6.4	Objective	Ensure efficient internal and external control in the process of issuing building and other permits and approvals in the field of urban planning.
	Indicator	The number of inspections conducted according to an annual plan increases by 75% in 2017, relative to 2012.

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.6.4.1	Provide citizens with access to the web portal for case progress monitoring	Feasibility studies for the introduction of a web portal for case progress monitoring	15 months	The Ministry competent for construction and urban planning	Report on the study	Experts, IT technology, information on best practices; (at least 500.000)	Similar to the court portal for case progress monitoring
		Amendments to regulations for the purposes of introducing legal grounds	25 months		Regulations are amended	Not required	
		Procurement of equipment and software development	35 months		Report on work	In accordance with the needs analysis (50.000.000)	
3.6.4.2	Professional training of employees	Prepare professional training program and manuals	35 months	The Ministry competent for construction and urban planning	Professional training program	Not required	
		Organize and conduct professional training	until beginning of the use of the web portal		Professional training is organized and conducted	In accordance with the needs analysis (for each training 300.000)	
3.6.4.3	Organizing a campaign for informing the public	Organize and conduct campaigns	permanent	The Ministry competent for construction and urban planning	Campaigns are organized and conducted	5.000.000	
3.6.4.4	Amending the Law on Planning and Construction so as to expand the network of	Conduct the analysis of needs for the extension of the seat of inspection services	6 months	The Ministry competent for construction and urban planning	Report on the conducted analysis	Not required	

	inspection services	Prepare amendments to the Law so that expansion of the network of inspection services is carried out in compliance with the analysis	15 months		The draft amendments to the Law are submitted to the Government	Not required	
		Submit a proposed law on amendments to the NA	17 months	The Government of the RS	A proposal of amendments to the Law is submitted to the NA	Not required	
		Adopt the law on amendments	18 months	The National Assembly	The law on amendments is adopted	Not required	
3.6.4.5	Strengthening capacities of inspection services	Conduct the needs analysis	9 months	The Republic Geodetic Authority, Real Estate Cadastre Services and the Ministry responsible for construction and urban planning	The needs analysis is conducted	Not required	
		Employ qualified personnel in accordance with the analysis	15 months		The number of employed qualified personnel matches the number in the needs analysis	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Professional training of employees	permanent		The number of organized and conducted professional training sessions	In accordance with the needs analysis (for each training 300.000)	
3.6.4.2	Improving proactive approach of inspection services by envisaging a larger number of inspections in the annual plan	The annual plan of inspection services should envisage a larger number of inspections	permanent	The Ministry competent for construction and urban planning	The number of conducted inspections	Cost of inspection, petrol, equipment, at least 30,000 for each	

3.7. HEALTH CARE SYSTEM

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.7 HEALTH CARE SYSTEM

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.7.1	Objective	Identify and eliminate all deficiencies in the legal framework that pose a risk of corruption.					
3.7.1	Indicator	The number of well-founded complaints per year that are related to the health sector decreases by 30% in 2017, relative to 2012.					
3.7.1.1	Amending the Law on Health Care, the Law on Health Insurance, the Law on the Chambers of Health Care Professionals and the Law on Medicines and Medical Devices to eliminate deficiencies that pose a risk of corruption	Develop a methodology for the analysis of effects and risks of corruption in the field of health care	6 months	The Anti-Corruption Agency	The methodology is developed	Not required	It is necessary to change the legal framework so that the appointment of directors of health care institutions and health care workers is performed through a competition and on the basis of determined objective criteria; to introduce the electronic information system for tracking the flow of money, especially non-standard services and ones own revenues (separately from the information system for the provision of health care services); to introduce mechanisms of financial motivation of employees in the field of health care based on performance; to precisely regulate legal conditions under which health care workers in public institutions
		Conduct an analysis of corruption provisions of stated systemic laws in the field of health care	12 months since the development of the methodology (18 months in total)	The Ministry competent for health care, the Health Forum, the National Health Insurance Fund	The Ministry competent for health care adopted a decision on establishing a working group which includes the Health Forum; the analysis is conducted	20.000.000 (Experts, information on best practices)	
		Formulate and submit draft amendments to the law	24 months	The Ministry competent for health care	Draft amendments to the Law are submitted to the Government	1.600.000 (costs of public hearings)	

		Submit a proposal to the National Assembly of amendments to the law	25 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	can render health care services in private institutions; to regulate the status of health care workers in accordance with the status of public service employees
		Adopt the law on amendments for the purposes of adoption	26 months	The National Assembly	Laws on amendments are adopted	Not required	
3.7.1.2	Harmonizing by-laws with amendments to the Law on Health Care, the Law on Health Insurance, the Law on the Chambers of Health Care Professionals and the Law on Medicines and Medical Devices	Harmonize and adopt by-laws	30 months	The Ministry competent for health care	All by-laws are harmonized with amendments to the law	Not required	
3.7.1.3	Continuing with the analysis of the entire legal framework for health in terms of corruption	Conduct an analysis of corruption provisions of all the laws in the field of health care	from the 30th month onwards, for one year (42 months)	The Ministry competent for health care, the Health Forum, the Republic Secretariat for Health	The Ministry competent for health care adopted a decision on establishing a working group which includes the Health Forum; the analysis is conducted	50.000.000 (Experts, information on best practices)	

		Formulate and submit draft amendments to the law in accordance with the analysis	48 months	The Ministry competent for health care	Draft amendments to the law are submitted to the Government	Not required	
		Submit a proposal to the National Assembly of amendments to the law	50 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	
		Put a proposed law on amendments on the NA's agenda for adoption	51 months	The Speaker of the National Assembly	A proposed law is on the NA's agenda	Not required	
3.7.1.4	Ratifying the European Charter of Patients' Rights from 2002	Prepare and submit the Law on the Ratification of the European Charter of Patients' Rights from 2002	6 months	The Ministry competent for health care	Draft amendments to the law are submitted to the Government	100.000 Costs of authorized translation	
		Submit a proposed law to the National Assembly	8 months	The Government of the Republic of Serbia	A proposed law is submitted	Not required	

		Adopt the law on amendments for the purposes of adoption	10 months	The National Assembly	Laws on amendments are adopted	Not required	
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3.7 HEALTH CARE SYSTEM

3.7.2	Objective	Provide efficient mechanisms for integrity, accountability and transparency in the adoption and implementation of decisions					
	Indicator	Conflict of interest standards have been published for all aspects of clinical trials and donations by 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.7.2.1	Improving cooperation and coordination of anti-corruption activities between relevant institutions	Conclude a memorandum on cooperation between the ministries competent for health care, justice, internal affairs, the Health Committee of the National Assembly, the Republic Prosecutor's Office, SAI and ACA	3 months	The Ministries competent for health, justice, internal affairs, the Health Committee of the National Assembly, the Republic Prosecutor's Office, SAI and ACA	A concluded memorandum on cooperation determining contact points and the method of work.	Not required	The work involves professional associations, the Chambers of Health Care Professionals

3.7.2.2	Amending the Law on Health Care and the Law on Medicines and Medical Devices so as to regulate with clear and transparent rules the field of donation of medical devices, the relation with the pharmaceutical industry, amount and treatment of gifts, as well as the conflict of interest of health care workers and associates, and persons performing functions (and do not have the status of an official in terms of the Law on the Anti-Corruption Agency)	Formulate and submit draft amendments to the law	12 months	The Ministry competent for health	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	
		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	
		Adopt the law on amendments for the purposes of adoption	17 months	The National Assembly	Laws on amendments are adopted	Not required	
3.7.2.3	Amending the Law on Donations and Humanitarian Aid so as to introduce obligations in terms of donations in the health care system for the purposes of establishing a committee that will assess viability, costs and cost-effectiveness of donations	Formulate and submit draft amendments to the law	12 months	The Ministry competent for financial affairs	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	The Commission is established at the level of a health care institution; In cooperation with the Ministry competent for health

		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	
		Adopt the law on amendments for the purposes of adoption	17 months	The National Assembly	Laws on amendments are adopted	Not required	
3.7.2.4	Building inspection capacities within the Ministry competent for health care	Conduct an analysis of needs of the health inspection	12 months	The Ministry competent for health	The needs analysis is conducted	Not required	
		Employ the matching number of qualified personnel in accordance with the needs analysis	36 months	The Ministry competent for health	The number of qualified personnel matches the needs	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Professional training of employees	permanent		The number of conducted professional training sessions	In accordance with the needs analysis (for each training 300.000)	
		Provide equipment in accordance with the needs analysis	36 months		The equipment matches the needs analysis	In accordance with the needs analysis	
3.7.2.5	Improving the quality control and implementation of the program for continuous professional training by the Health Council	Conduct an analysis of reasons why control is not carried out or ensured transparency of reporting on results	3 months	The Health Committee, the Government of the RS	A report with recommendations	1.600.000 (Experts in the field of legislation; IT technology, information on best	The Health Council should check whether the accredited program is really implemented in the manner it was approved.

						practices; costs of public hearings)	
		Create a report with specific recommendations to address deficiencies	6 months	The Health Committee, the Government of the RS		Not required	
		Submit a report to the Government of the RS on the execution of recommendations from the report	permanent	The Health Committee	A report on the execution of recommendations	Not required	
3.7.2.8	Introducing the obligation of preparing and publishing a report on completed public procurements in the field of health care.	Create and publish a report after every procurement	permanent	The Ministry competent for health	Reports are published after every procurement	The cost of publishing and maintaining web-presentation (average 50,000 per month)	For every health care institution

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3.7 HEALTH CARE SYSTEM

3.7.3	Objective	Ensure a transparent information system in the health care system and participation of the public in the control of work of health care institutions					
	Indicator	The percentage of public medical institutions fully converted to a unified electronic system of health records that has been approved by the Commissioner for Information of Public Importance and Personal Data Protection is 75% or above in 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the	Responsible entities	Indicators	Required resources	Notes

			Action Plan)				
3.7.3.1	Adopting a new Law on Health Records to enable the use of electronic medical documents and introduction of a uniform information system	Formulate and submit a law	18 months	The Ministry competent for health	A draft law submitted to the Government	Not required	Harmonize with international standards
		Submit a proposed law to the National Assembly	21 months	The Government of the Republic of Serbia	A proposed law is submitted	Not required	
		Adopt the law	23 months	The National Assembly	The law is adopted	Not required	
3.7.3.2	Creating a uniform information system at all levels of health care	Create a uniform database of waiting lists for specialist medical examinations and surgical procedures	5 years	The Ministries competent for financial affairs, health, education, for labor and social policy	A uniform database of waiting lists for specialist medical examinations and surgical procedures is accessible to the public and is regularly updated	In accordance with the needs analysis (at least 20.000.000 gross per employee)	The time for establishing the stated databases shall commence with the implementation of the Law on Electronic Signature, the Law on Electronic Document, and with other laws which are a prerequisite for the use of the databases
		Create a database of suppliers of medicines and medical materials with average prices.			A database of suppliers of medicines and medical materials with average prices is accessible to the public and is regularly updated	In accordance with the needs analysis (at least 20.000.000 gross per employee)	
		Create a central register of issued invoices for medical services.			A central register of issued invoices for medical services is accessible to the public and is regularly updated	In accordance with the needs analysis (at least 20.000.000 gross per employee)	

3.8. EDUCATION AND SPORT

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.8 EDUCATION AND SPORT

3.8.1	Objective	Change the legal framework for the appointment , position and powers of the directors of primary and secondary schools, as well as deans of the faculties					
	Indicator	The percentage of directors, deans, and faculty per year who receive scores of [satisfactory] or better on evaluation by the independent commission reaches 75% in 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.8.1.1	Amending the Law on Primary and Secondary Education and the Law on Higher Education so as to introduce the legal obligation of appointment, periodical evaluation of work and performance of directors, deans and teachers, on the basis of objective,	Conduct an analysis of regulations in terms of a risk of corruption	10 months	The Ministry competent for education and science	A report on the analysis	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	Director cannot be appointed to this function more than two times and the employment period at the post from which he/she was appointed will be frozen during both terms of office; discretionary powers of directors, deans and teachers/professors should be limited as much as possible with objective, precise, clear and pre-determined criteria; their discretionary decisions must
		Formulate and submit draft amendments to the law	12 months		Draft amendments to the law are submitted to the Government		
		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	

	clear, precise and pre-determined criteria.	Adopt a proposal of amendments to the law	17 months	The National Assembly	The law on amendments to the Law on Primary and Secondary Education and the Law on Higher Education is adopted	Not required	be reasoned and transparent; revize and equalize the salary range; the comissions for the selection of employment candidates should consist of the school director, representatives of school boards, employees and parents, and an external expert. Minutes from the discussion should be saved in case of a complaint.
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3.8 EDUCATION AND SPORT

3.8.2	Objective	Strengthen capacities of the education inspection					
	Indicator	The number of inspections per year that result in negative findings decreases by 50% in 2017, relative to 2012.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.8.2.1	Conducting an analysis of the laws governing the field of education inspection	Analyze regulations governing the education inspection	7 months	The Ministry competent for education; ACA	A report on the analysis	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public	The normative framework in the Republic of Serbia is not fully capable of ensuring transparent operation of schools and the use of privately raised funds. It does not determine permitted sources of school revenues.
		Define what regulations need to be amended/adopted	7 months		A report on the analysis		

					hearings)	Determine a list of permissible sources of school revenues to ensure that economic activities in schools do not have a negative influence on the process of education. Review the rules for giving classes to teachers' own pupils / professors' own students and for the preparation for entrance exams for higher education in terms of conflict of interest and a risk of corruption.
		Formulate and submit draft amendments to the law	12 months	The Ministry competent for education	Draft amendments to the law are submitted to the Government	Not required
		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required
		Adopt a proposal of amendments to the law	17 months	The National Assembly	The law on amendments to the Law on Primary and Secondary Education and the Law on Higher Education is adopted	Not required
3.8.2.2	Building inspection capacities in the field of education at all levels of the government	Conduct an analysis of the number and structure of required personnel, and of other needs	7 months	The Ministry competent for education	A report on the analysis	Not required
		Increase the number of employees in the education inspection in accordance with the analysis	15 months		A report on work; the number and structure of employees	In accordance with the needs analysis (at least 50.000 gross per employee)
						Particularly pay attention to the financial control of school revenues as it is not strong enough to be adequate and to control the inflow of private funds into the system. Additional oversight is recommended to be ensured through proper operation of school

		Provide equipment in accordance with the analysis	25 months		A report on work	In accordance with the needs analysis (at least 3.000.000)	boards cooperating with the education inspection to ensure that employees do not undermine the process of procurement of textbooks. Develop and strengthen the supervisory capacity of local authorities.
	Adopting and implementing the Code of Conduct for teachers	Adopt the Code of Conduct, submit it to all school facilities	6 months	The Ministry competent for education	A Code of Conduct for teachers/professors	Not required	
		Conduct a campaign for the purposes of introducing teachers/professor and pupils/students to the rules of the Code	18 months		The number of organized and conducted activities in the campaign	5.000.000	
	Re-examining requests for the conclusion of lease agreements for school facilities	Process and record all requests for the conclusion of lease agreements for school facilities to gain a more accurate insight into the scope and value of school obligations under the agreement, as well as of any irregularities.	15 months	The Ministry competent for education; Republic Directorate for Property	A report on records about the lease agreements	Not required	

	Improving the mechanism for complaints and appeals in the Ministry competent for education	The citizens should be informed about the procedures for complaints and submissions as well as about measures taken on the basis of their complaints.	permanent	The Ministry competent for education	A report on work	Not required	
		Conduct qualitative inspection of the most common appeals and analyze their causes.	annually		A report on work	Not required	

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3.8 EDUCATION AND SPORT

3.8.3	Objective	Ensure transparency of the procedures for registration and evaluation of knowledge in all academic institutions					
	Indicator	The percentage of oversight reviews that result in disciplinary action decreases by 30% in 2017, relative to 2012.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.8.3.1	Amending the Law on Primary and Secondary Education and the Law on Higher Education so that the enrollment procedure and criteria are objective as much as possible	Formulate and submit draft amendments to the law	12 months	The Ministry competent for education and science	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	The enrollment procedure should be as transparent as possible and it should not interfere with the privacy of pupils and students; control of the regularity of the procedure should last no longer than three months after
		Submit a proposal to the National Assembly of amendments to the law	15 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	

		Adopt a proposal of amendments to the law	17 months	The National Assembly	The law on amendments to the Law on Primary and Secondary Education and the Law on Higher Education is adopted	Not required	completion of the enrollment procedure for the purposes of initiating appropriate actions against the persons responsible; private lessons and preparatory admission courses cannot be given by persons participating in the entrance examination process.
3.8.3.2	Intensifying efforts to make the central management information system in education fully operational.	Consolidate existing data collection and information systems and eliminate overlapping	24 months	The Ministry competent for education and science, Statistical Office	A report on work	50.000.000	For example, a measure may be carried out by agreeing on the feasible allocation of responsibilities for data collection between the ministry competent for education and science, the Statistical Office and educational institutions.
		Invest in the expansion of analytical capacities of the institutions in charge of data processing	24 months		A report on work	30.000.000	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.8 EDUCATION AND SPORT

3.8.4	Objective	Ensure that the process of accreditation and subsequent control of fulfillment of conditions for work of public and private educational institutions is based on clear, objective, transparent and pre-determined criteria.
	Indicator	The number of inspections per year made by the Accreditation Commission as an independent agency reaches TBD in 2017.

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.8.4.1	Improving work of the Accreditation and Quality Assurance Commission (AQAC)	Make necessary amendments to the quality assurance standards with full participation of the academic community, students and employers	24 months	AQAC and the Ministry competent for education and science	An act on amended quality assurance standards	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	The external quality assurance and the accreditation process in the future should be conducted by the national body that operates independently from the academic community and the ministry and that is a full member of the international associations ENQA and EQAR. On the basis of positive experience of other countries, the Accreditation and Quality Assurance Commission may be transformed to the National Accrediting Agency which will operate as a highly professional independent institution.
		Include independent (domestic and foreign) experts, students and employers in the accreditation process	permanent	AQAC and the Ministry competent for education and science	A report on work	Not required	
		Publicly disclose reports on the findings of reviewers and the AQAC relevant for the adoption of the accreditation decision.	permanent	AQAC and the Ministry competent for education and science	A report on work (published reports relevant for the adoption of the accreditation decision)	Not required	
		Publish reports on work at least once a year	at least once a year	AQAC	A report on work	Not required	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

3.8 EDUCATION AND SPORT

3.8.5	Objective	Establish transparency in the sports financing and ownership structure of sports clubs and federations					
	Indicator	The normative framework for transparent funding of sport, planned in measures under this objective, are adopted at the national, provincial and local level by the end of the 2015.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
3.8.5.1	Adopting amendments to the Law on Sports for the purposes of determining the status of sports federations and associations, property ownership, and financing from public funds at the national and local level	Formulate and submit draft amendments to the law	12 months	The Ministry competent for sports	Draft amendments to the law is submitted to the Government	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	
		Submit a proposal of amendments to the law to the National Assembly	15 months	The Government of the Republic of Serbia	A proposal of amendments to the law is submitted	Not required	
		Adopt amendments to the law	20 months	The National Assembly	The law is adopted	Not required	

3.8.5.2.	Amending by-laws that will regulate transparent financing of sports activities at all levels of the government	Adopt amendments to the Rulebook on the approval and financing of programs for achieving general interest in the field of sports in (1) the Republic of Serbia; (2) at the level of the autonomous province and (3) local self-government units	12 months	(1) The Ministry of Youth and Sports; (2) The Provincial Secretariat for Sports; (3) The City Secretariat for Sports	The Rulebook on the financing of programs for achieving general interest in the field of sports is adopted in the Republic of Serbia; at the level of the autonomous province and local self-government units	Not required	
3.8.5.3.	Categorizing and ranking sports organizations at the national level, the level of autonomous provinces and local self-governments, on the basis of clear criteria	Formulate and submit amendments to the Rulebook on the categorization of sports organizations at the level of autonomous provinces, adhering to the national categorization	12 months	Autonomous provinces	The Rulebook on the categorization of sports organizations is adopted in the autonomous provinces	Not required	
		Formulate and submit amendments to the Rulebook on the categorization of sports organizations at the level of local self-governments, adhering to the national categorization	12 months	Local self-government units	The Rulebook on the categorization of sports organizations is adopted at the level of autonomous provinces	Not required	
		Make rankings of sports organizations in the Republic of Serbia according to categories	24 months	The Ministry of Youth and Sports	Ranking of sports organizations made in the Republic of Serbia	Not required	
		Make rankings of sports organizations at the level of autonomous provinces	24 months	Autonomous provinces	Ranking of sports organizations made in autonomous provinces	Not required	

		Make rankings of sports organizations in local self-government units	24 months	Local self-government units	Ranking of sports organizations made in local self-government units	Not required	
3.8.5.4	Developing a Rulebook on the allocation of funds for sports in public companies on the basis of clear criteria, and abolishing discretionary rights of directors of public companies to the allocation of companies' funds to sports organizations on the basis of no criteria	Adopt the Rulebook on the allocation of funds in public companies for financing programs in the field of sports	12 months	The Ministry of Youth and Sports	The Rulebook on the allocation of funds in public companies for financing programs in the field of sports is adopted and effective	Not required	The development should include: the Olympic Committee of Serbia, the Sports Federation of Serbia, the Institute of Sports Medicine and Sports and representatives of public companies
3.8.5.5	Changing the normative framework regulating the profession of sports managers in terms of conflict of interest in carrying out activities, and financial flows in this field	Formulate and adopt amendments to the Rulebook on the Nomenclature of Sports Professions so as to introduce provisions on the prohibition of conflict of interest in the profession of sports manager	12 months	The Ministry of Youth and Sports	The Rulebook is adopted and effective	Not required	
		Carry out an analysis and provide recommendations for the improvement of the existing wider normative framework regulating the work of sports managers and the financial segment of their work, in order to harmonize them with international sports rules and standards for transparent business	24 months	The Ministry of Youth and Sports	The analysis document is prepared and published	1.600.000 (Experts in the field of legislation; IT technology, information on best practices; costs of public hearings)	

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3.9. MEDIA

Action Plan to the Anti-Corruption Strategy 2013-2018

Priority Area 3.9 - Media

3.9.1	Objective	Transparent ownership, media funding and editorial policy					
	Indicator	Representatives of the Commissioner for Information of Public Importance, independent journalist associations, the Agency and the civil society have agreed to allow the citizens access to information about media ownership and funding.					
No.	Measure		Deadline (as of the date the Action Plan comes into force)	Responsible actors	Indicators	Resources needed	N.B.
3.9.1.1	Adopting the Amendments to the Public Information Act, Broadcasting Act, Advertising Act so to enable transparency of information about the ultimate/majority owners, at all levels	Drafting a law regulating public information	6 months	Ministry competent for public informing	Draft Amendments to the Act delivered to the Government	1.600.000 (Experts in the field of legislation; information about the best practices; costs of public hearing)	Working group to include representatives of the ministry competent for judicial affairs, trade and commerce, finances and economics, as well as the Anti-Corruption Agency; For public services, it is necessary to regulate the transparency of major financiers and advertisers.
		Drafting a law on electronic media (harmonization with the Directive AVMS)	6 months	Ministry competent for public informing	Draft Amendments to the Act delivered to the Government		
		Submitting the Act Amendments Bill to the National Assembly	9 months	Government of RS	Amendments Bill submitted	Not needed	

		Adopting the Amendments to the Act	12 months	National Assembly of RS	Act adopted	Not needed	
3.9.1.2	Creating, maintaining and regularly updating the public data base/media Registry (ownership structure)	Creating and developing the Registry	12 months from the day it is created	Public authority determined by the new Act	The created data base has been tested and approved by the public authority newly appointed under the new Act	Experts for creating the data base; website programmers; funds for hardware and maintenance (at least 50.000.000)	Start date is calculated from passing laws regulating the field of public information and electronic media
		Drafting the plan and procedures for regular monthly updating	13 months from the day it is created		Plan and procedures adopted	Not needed	
		Regular (monthly) updating and maintenance of the Registry	permanent activity		All monthly statements about any changes made in the Registry have been made and delivered to the Anti-Corruption Agency.	IT staff	
3.9.1.3	Adopting the Amendments to the Public Companies Act, which prohibits commercial advertising and sponsoring to public companies and business in which the State has shares in ownership, and which are market monopolists	Formulating and submitting the Draft Amendments to the Act	9 months	Ministry competent for financial activities	Draft Amendments to the Act delivered to the Government	1.600.000 (Experts in the field of legislation; information about the best practices; costs of public hearing)	
		Submitting the Act Amendments Bill to the National Assembly	12 months	Government of RS	Amendments Bill submitted	Not needed	
		Adopting the Amendments to the	15 months	National Assembly of	Act adopted	Not needed	

		Act		RS			
3.9.1. 4.	Harmonization of the provisions of national legislation which provides funding of media from the state budgets, at all levels of government, with the EU acquis.	Commencing with the implementation of Action plan for the implementation of media strategy, covering the state aid to the media and its alignment with the acquis.	15 months	Ministry responsible for public information.	Adopted amendments to regulations	In line with the costs specified in the Media Strategy	Provisions that allow financing of certain media from State budget remain to be harmonized with the EU acquis, as it is a state aid. With Interim Trade Agreement, Serbia has assumed the obligation to harmonize the method of allocation of EU state aid rules.

IV CORRUPTION PREVENTION

The Action Plan of the Anti-Corruption Strategy for 2013-2018

4 CORRUPTION PREVENTION

4.1.	Objective	Set up an analysis of the risk of corruption in the process of preparation of regulations					
	Indicator	The number of draft laws submitted to the National Assembly per year that include an analysis of the risks of corruption in the draft law reaches 95% in 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes

4.1.1.	Enact the Law on Amendments to the Law on Anti-Corruption Agency so to authorize the Agency to prescribe a methodology for the analysis of effects on corruption in regulations, and bind the proposing bodies to implement it	Formulate and submit draft amendments to the law	12 months	The Ministry competent for justice	Draft amendments to the law are submitted to the Government	1.600.000 Experts in the field of legislation; information on best practices; costs of public hearings;	This provision should also include authorities of the territorial autonomy and local self-government units and public authorities when they enact their regulations in accordance with the Law on Public Administration as well as organizations entrusted by the law to exercise public/regulatory powers
		Submit to the National Assembly proposed amendments to the law	15 months	The Government of the Republic of Serbia	Proposed amendments to the law are submitted to the National Assembly	Not required	
		Adopt amendments to the law	20 months	The National Assembly	Amendments to the law are adopted	Not required	
4.1.2.	Adopting the methodology for the analysis of the risk of corruption in regulations and guidelines for its implementation	Formulate a methodology and guidelines for the implementation of the methodology	24 months	The Anti-Corruption Agency	The methodology and guidelines for the implementation of the methodology are formulated	Not required	
		Adopt the methodology and guidelines for the implementation of the methodology	26 months	The Anti-Corruption Agency	The methodology and guidelines for the implementation of the methodology are adopted	Not required	
4.1.3.	Amending the Rules of Procedure of the National Assembly so to bind the bodies	Formulate amendments to the Rules of Procedure of the National	6 months after adoption of the	The National Assembly	Proposed amendments to the Rules of Procedure are submitted	Not required	

	proposing the law to include the analysis of the risk of corruption in the statement of reasons for the proposed law	Assembly	methodology				
		Adopt amendments to the Rules of Procedure of the National Assembly	3 months after submission of draft amendments to the Rules of Procedure	The National Assembly	Proposed amendments to the Rules of Procedure are adopted	Not required	
4.1.4.	Amending the Rules of Procedure of the Government of the RS so to determine an obligation of the Government of the RS to submit draft laws and proposed regulations to the ACA for opinion, and to attach ACA's opinion (if submitted within 10 days) to the proposal when submitting it to the National Assembly	Formulate amendments to the Rules of Procedure	6 months after adoption of the methodology	The Government of the Republic of Serbia	Proposed amendments to the Rules of Procedure are submitted	Not required	
		Adopt amendments to the Rules of Procedure	3 months after submission of draft amendments to the Rules of Procedure	The Government of the Republic of Serbia	Proposed amendments to the Rules of Procedure are adopted	Not required	
4.1.5.	Training representatives of the bodies proposing the draft law in implementing the methodology for the analysis of the risk of corruption in regulations according to the plan developed and implemented by	Adopt the plan for the training of representatives of the bodies proposing the law and other regulations	26 months	The Anti-Corruption Agency	The plan for the training of representatives of the bodies proposing the law and other regulations is adopted	Not required	
		Organize training according to the adopted plan	permanent task	The Anti-Corruption Agency	The training plan is implemented per year of implementation of the Strategy	800.000 (Training organization costs)	

	the Agency						
4.1.6.	Training representatives of proposing and enacting bodies, at the level of the territory of the autonomy and local self-government, in implementing the methodology for the analysis of the risk of corruption in regulations according to the plan developed and implemented by the Agency	Adopt the plan for the training of representatives of the bodies proposing and passing regulations	26 months	The Anti-Corruption Agency	The plan for the training of representatives of the bodies proposing the law and other regulations is adopted	Not required	
		Organize training according to the adopted plan	permanent task	The Anti-Corruption Agency	The training plan is implemented per year of implementation of the Strategy	800.000 (Training organization costs)	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

4 CORRUPTION PREVENTION

4.2.	Objective	Establish the system of employment and promotion in public authorities on the basis of criteria and merits					
	Indicator	The percentage of complaints per year alleging unfair recruitment that are upheld decreases by 30% in 2017, relative to 2012.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes

4.2.1.	Establishing conditions and criteria for employment and promotion in the public sector in accordance with the principles of competition and transparency	Analyze regulations governing employment and legal status in public authorities	30 months	The Ministry competent for justice and public administration	A report on the conducted analysis	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Formulate and submit draft amendments to the law	36 months	The Ministry competent for justice and public administration	Draft amendments to the law are submitted to the Government		
		Submit to the National Assembly proposed amendments to the law	39 months	The Government of the Republic of Serbia	Proposed amendments to the law are submitted to the National Assembly	Not required	
		Adopt amendments to the law	40 months	The National Assembly	Amendments to the law are adopted	Not required	
4.2.2.	Harmonizing the salary system and social rights in public authorities	Analyze regulations governing the salary system and social rights in public authorities	30 months	The Ministry competent for justice and public administration	A report on conducted analysis and modalities of harmonization	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Develop modalities of harmonization of wages and salaries according to the nature, scope and complexity of work	36 months		A report on conducted analysis and modalities of harmonization		
		Amend regulations in accordance with the analysis and modalities of harmonization of wages and salaries and social rights	39 months		Regulations are amended in accordance with the analysis	Not required	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

4 CORRUPTION PREVENTION

4.3.	Objective	Ensure transparency of work of public authorities					
	Indicator	The percentage of requests per year to the Commissioner for Information of Public Importance and Personal Data Protection for action on FOIA requests that are upheld decreases by 50% in 2017, relative to 2012. The percentage of public authorities that have posted on their website an up-to-date manual of internal procedures is 95% or above in 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
4.3.1.	Amending the Law on Free Access to Information of Public Importance so to authorize the Commissioner for Information of Public Importance to initiate misdemeanor proceedings against a responsible person that does not act according to a Commissioner's decision or measures, or does not inform the public and the nominating/selecting/appointing authority about the failure to act according to Commissioner's decisions and measures	Formulate and submit draft amendments to the law	9 months	The Ministry competent for justice and public administration	Draft amendments to the law are submitted to the Government	Not required	
		Submit to the National Assembly proposed amendments to the law	12 months	The Government of the Republic of Serbia	Proposed amendments to the law are submitted	Not required	
		Adopt amendments to the law	15 months	The National Assembly	Amendments to the law are adopted	Not required	
4.3.2.	Building capacities of the Commissioner for Information of Public	Conduct the needs analysis	6 months	The Commissioner for Information of Public Importance	A report on the needs analysis	Not required	

	Importance	Change systematization and employ an appropriate number of qualified personnel in accordance with the analysis	15 months	The Commissioner for Information of Public Importance; Ministry competent for justice and public administration and finance	The number and structure of qualified personnel matches the needs analysis	Not required	
		Educate employees	permanent	The Commissioner for Information of Public Importance	Reports on education, program and evaluation of seminars, participants	In accordance with the needs analysis (each training 300.000)	
		Provide equipment and adequate space	15 months	The Commissioner for Information of Public Importance; the Government of the RS	Equipment matches the needs	In accordance with the needs analysis	
4.3.3.	Developing an internal manual on procedures for work of public authorities and publishing it on the website	Develop manuals, distribute them to all employees and publish on the website	15 months	The Ministry competent for public administration	The Regulation is enacted	5.000.000	
4.3.4.	Changing the legal framework in the field of data confidentiality so to oblige public authorities to adopt guidelines which, in accordance with international standards, define criteria for determining the type and degree of confidentiality, method of handling	Enact a Regulation determining classification of data confidentiality, the method of handling and safeguards	3 years	The Government of the Republic of Serbia	The Regulation is enacted	Not required	

	confidential information, and special safeguards for data confidentiality.						
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The Action Plan of the Anti-Corruption Strategy for 2013-2018

4 CORRUPTION PREVENTION

4.4.	Objective	Ensure continuing education about corruption and anti-corruption methods					
	Indicator	There are clear standards and procedures for public participation in government decision making at all levels of government.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
4.4.1.	Introducing anti-corruption contents in the state qualifying examination	Amend the Regulation on State Qualifying Examination so to introduce anti-corruption contents of regulations and practice in the examination program	6 months	The Ministry competent for public administration	The Regulation is amended	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	

4.4.2.	Amending the Law on Civil Servants so to ensure for the High Civil Service Council to monitor implementation of the Code of Ethics, collect information, and conduct analysis	Formulate and submit draft amendments to the law	9 months	The Ministry competent for justice and public administration	Draft amendments to the law are submitted to the Government	Not required	
		Submit to the National Assembly proposed amendments to the law	12 months	The Government of the Republic of Serbia	Proposed amendments to the law are submitted	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Adopt amendments to the law	15 months	The National Assembly	Amendments to the law are adopted	Not required	
4.4.3.	Ensuring that public officials and employees in public authorities receive professional training in the field of anti-corruption, ethics and integrity	Develop professional training curriculum	6 months	The Anti-Corruption Agency	The curriculum	Not required	
		Organize and conduct professional training	permanent	The Human Resources Management Service of the Government of the RS	The number of conducted professional training sessions, performance evaluation	3.000.000	Professional training can be conducted in cooperation with the Judicial Academy

The Action Plan of the Anti-Corruption Strategy for 2013-2018

4 CORRUPTION PREVENTION

4.5.	Objective	Create conditions for more active participation of civil society organizations in anti-corruption (endowments, foundations and associations)
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Indicator		The number of companies per year that receive tax deductions for anti-corruption donations or work is TBD or above in 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
4.5.1.	Amending the <i>Regulation on funds for developing programs or missing parts of funds for the financing of programs of public interest implemented by associations</i> so to introduce an obligation for all beneficiaries to also enclose a statement, when applying for the allocation of public funds, on the absence of conflict of interest and an internal act on the anti-corruption policy	Prepare amendments to the Regulation	6 months	The Ministry competent for public administration	A draft Regulation is submitted to the Government	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Adopt the Regulation	12 months	The Government of the RS	The Regulation is adopted	Not required	An internal act implies all types of acts dealing with the anti-corruption policy, including the Code of Ethics
4.5.2.	Amending the Law on Public Administration so to establish clear standards of cooperation of public authorities with the civil society in accordance with standards of the Council of Europe and the UN Convention Against	Formulate and submit draft amendments to the law	12 months	The Ministry competent for public administration	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	This refers to consultations and participation of the public in adopting decisions and passing acts
		Submit to the National Assembly proposed amendments to the law	15 months	The Government of the RS	Proposed amendments to the law are submitted	Not required	

	Corruption (UNCAC)	Adopt amendments to the law	18 months	The National Assembly of the RS	The law is adopted	Not required	
4.5.3.	Developing a methodology for the monitoring of implementation of the programs/projects financed from budgetary funds, particularly monitoring their implementation in the field and unifying monitoring of the use of funds to prevent inappropriate expenditure of funds	Adopt the methodology and monitor its implementation	permanent	The Ministry competent for finance	A report on the use of funds, a report on the implementation of the project/program	3.000.000	In cooperation with the Office for Cooperation with the Civil Society
4.5.4.	Developing a legal framework related to the criteria, conditions, scope, method and procedure for the allocation of funds already defined in the Regulation on funds for developing programs or missing parts of funds for the financing of programs of public interest implemented by associations ("Official Gazette of the RS" No. 8/12)	Limit discretionary rights of committee members deciding on the funds to be allocated to associations, selecting members, and regulate the issue of accountability and control of allocations performed	6 months	The Ministry competent for finance	Amendments to the Regulation are adopted	Not required	In cooperation with the Office for Cooperation with the Civil Society

4.5.5.	The Anti-Corruption Agency carries out public competitions for the allocation of funds to CSOs for projects in the field of anti-corruption for initiatives at the national and local level as well as for media initiatives in the field of anti-corruption	Develop the ACA Rulebook on the allocation of funds to CSOs	6 months	The Government of the RS	The Rulebook on the manner of allocation of funds to CSOs is adopted	Not required	
		Ensure additional funds in the annual ACA budget	permanent activity	The Government of the RS	The annual ACA budget envisages funds to be allocated to CSOs	Minimum RSD 6 million at the annual level	
		Organize annual competitions for the allocation of funds to CSOs at the national and local level as well as to media projects	permanent activity	ACA	At least one competition is carried out in a calendar year	Funds for announcing a competition	
4.5.6.	The Anti-Corruption Agency establishes a system for continuous coordination and training for CSOs	Organize regular coordination meetings with CSOs	6 months	ACA	The number of coordination meetings held in a calendar year	Funds for organizing meetings	
		Develop a training plan and modules for CSOs	9 months	ACA	The training plan is developed	Not required	
		Conduct the training of CSOs	12 months	ACA	The number of training sessions conducted in a calendar year	2.500.000 Funds for printing materials and organization of training	

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4 CORRUPTION PREVENTION

4.6.	Objective	Create conditions for more active participation of the private sector in anti-corruption
	Indicator	The number of companies per year that receive tax deductions for anti-corruption donations or work is TBD or

		above in 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
4.6.1.	Amending the Law on Income Tax of Legal Persons so that anti-corruption is stated as one of purposes/activities for which companies providing financial support to the civil society are granted with special a tax relief	Formulate and submit draft amendments to the law	15 months	The Ministry competent for finance	Draft amendments to the law are submitted to the Government	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Submit to the National Assembly proposed amendments to the law	18 months	The Government of the RS	Proposed amendments to the law are submitted	Not required	
		Adopt the law on amendments to the law	24 months	The National Assembly of the RS	The law on amendments is adopted	Not required	
4.6.2.	The Serbian Chamber of Commerce enacts and publishes anti-corruption standards and practices such as: the Code of Business Ethics, Code of Corporate Governance, promotion of ICC anti-corruption standards, rules of the Anti-Corruption Declaration of the Global Compact Serbia, as well as the companies which adopted anti-corruption plans or integrity plans	Enact and publish the stated Codes in the "Official Gazette of the RS" and rules on the website of the Serbian Chamber of Commerce	permanent activity	The Serbian Chamber of Commerce	Codes and standards are published on the SCC website	Presentation maintaining and updating	
		Organize meetings and seminars in the field of anti-corruption in cooperation with RS institutions and promote companies' good practices in the field of anti-corruption	permanent activity	The Serbian Chamber of Commerce	The number of organized meetings in a calendar year	5.000.000 (Preparing aterials for conferences and seminars, organizational costs)	

The Action Plan of the Anti-Corruption Strategy for 2013-2018

4 CORRUPTION PREVENTION

4.7.	Objective	Ensure that the National Assembly monitors implementation of its conclusions related to recommendations of the independent state authorities monitoring work of public authorities					
	Indicator	The percentage of National Assembly recommendations based on independent agency reports that are implemented by executive branch bodies is 50% or above in 2017.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
4.7.1.	Amending the Law on National Assembly so to introduce an obligation of the Government to submit to the National Assembly, at least once a year, a report on the implementation of NA's conclusions adopted for consideration of reports of independent state authorities, organizations and bodies, within six months from the adoption of NA's conclusions, with an obligation to review the Government's report at the meeting of the National Assembly	Submit proposed amendments to the law	15 months	The National Assembly	Proposed amendments to the law are submitted	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Adopt proposed amendments to the law	20 months	The National Assembly	Proposed amendments to the law are submitted	Not required	

4.7.2.	Amending the Law on National Assembly so to establish an obligation to organize semi-annual meetings of representatives of independent state authorities and competent boards of the National Assembly on which it will be discussed about the execution of recommendations of independent state authorities not included in NA's conclusions, which will be attended by representatives of institutions which recommendations refer to.	Submit proposed amendments to the law	15 months	The National Assembly	Proposed amendments to the law are submitted	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	
		Adopt proposed amendments to the law	20 months	The National Assembly	Proposed amendments to the law are adopted	Not required	
4.7.3.	Building capacities of the National Assembly for executing new competences within the objective 4.7.	Formulate and adopt amendments to the Rulebook on Systematization in the National Assembly	26 months	The National Assembly	Amendments to the Rulebook on the Systematization in the National Assembly are adopted	Not required	
		Employ new officials at work places envisaged for the execution of new competences within the objective 4.7.	36 months	The National Assembly	New employees at work places envisaged for the execution of new competences	In accordance with the needs analysis (at least 50.000 gross per employee)	
		Organize training for new employees in the field of new competences	40 months	The National Assembly	Training of new employees in the field of new competences is	In accordance with the needs analysis (for each training	

					organized	300.000)	
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4 CORRUPTION PREVENTION

4.8.	Objective	Extend and/or specify competences and build personnel capacities and working conditions of the Anti-Corruption Agency, Protector of Citizens, Commissioner for Information of Public Importance and Personal Data Protection and State Audit Institution					
	Indicator	The Anti-Corruption Agency, Ombudsman, Commissioner for Information of Public Importance and Personal Data Protection, and State Audit Institution have permanent, modern premises adequate to hold all approved staff.					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
4.8.1.	Analyzing needs of the Anti-Corruption Agency, Protector of Citizens, Commissioner for Information of Public Importance and Personal Data Protection and State Audit Institution in terms of extending and/or specifying competences, building personnel capacities and working conditions	Formulate the needs analysis	2 months	The Anti-Corruption Agency, Protector of Citizens, Commissioner for Information of Public Importance and Personal Data Protection, State Audit Institution	Analyses are formulated	1.600.000 (Experts in the field of legislation; information on best practices; costs of public hearings)	Oblige public authorities to ensure for the Agency to investigate, through direct insight, the risks of corruption in the existing practice of application of regulations of public authorities and public officials, and to give recommendations on best practice. Public authorities would be obliged to submit a report on measures taken according to recommendations.

		Submit the needs analysis to the Government of the Republic of Serbia, the Ministry competent for justice, the Ministry competent for public administration and the Ministry competent for finance	3 months	The Anti-Corruption Agency, Protector of Citizens, Commissioner for Information of Public Importance and Personal Data Protection, State Audit Institution	The needs analyses are submitted to the Government of the Republic of Serbia, the Ministry competent for justice, the Ministry competent for public administration and the Ministry competent for finance	Not required
		Provide written statement of reasons for the refusal of the recommendations unacceptable for the Government of the Republic of Serbia	6 months	The Government of the RS	Written statements of reasons for refusals of unacceptable recommendations are submitted to the Anti-Corruption Agency, the Protector of Citizens, the Commissioner for Information of Public Importance and Personal Data Protection and to the State Audit Institution	Not required

4.8.2.	Executing recommendations from the analysis of needs adopted by the Government of the Republic of Serbia	Develop a plan for the execution of recommendations from the analysis in the field of expanding and/or specifying competences;	8 months	The Ministry competent for justice, the Legislation Committee of the National Assembly, the Ministry competent for public administration, the Ombudsman	The plan for the execution of recommendations in the field of extending and/or specifying competences is developed	Not required	The plan will designate an authority that will be responsible for plan implementation
		Develop a plan for the execution of recommendations in the field of building capacities and providing working conditions	8 months	The Ministry competent for finance	The plan for the execution of recommendations in the field of building capacities and providing working conditions is developed	Not required	The plan will designate an authority that will be responsible for plan implementation
		Implement a plan in the field of expanding and/or specifying competences	Within the period set by the plan	Authorities defined by the plan	The plan is implemented in periods per year of application of the Strategy	In accordance with the needs analysis	
		Implement a plan in the field of building capacities and providing working conditions	Within the period set by the plan	Authorities defined by the plan	The plan is implemented in periods per year of application of the Strategy	In accordance with the needs analysis	

		Create a report on the implementation of the plan in the field of expanding and/or specifying competences and submit it to the Government and independent state authorities included in the plan	After the period envisaged for the implementation of the plan, at least once in six months	The Ministry competent for justice The Ministry competent of public administration	The report is created and submitted to the Government of the Republic of Serbia and to independent state authorities included in the plan	Not required
		Create a report on the implementation of the plan in the field of building capacities and providing working conditions and submit it to the Government and independent state authorities included in the plan	After the period envisaged for the implementation of the plan, at least once in six months	The Ministry competent for finance	The report is created and submitted to the Government of the Republic of Serbia and to independent state authorities included in the plan	Not required

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Priority field 4 CORRUPTION PREVENTION

4.9.	Objective	Establish efficient and effective protection of whistleblowers (persons that report suspected corruption)
	Indicator	The number of whistleblowers per year provided with protection under the law reaches TBD in 2017.

No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
4.9.1.	Adopting a comprehensive Law on Protection of Whistleblowers (persons that report suspected corruption or make disclosures in public interest)	Formulate and submit draft amendments to the law	6 months	The Ministry competent for justice and public administration	Draft amendments to the law is submitted to the Government	Not required	
		Submit to the National Assembly proposed amendments to the law	9 months	The Government of the Republic of Serbia	Proposed amendments to the law is submitted	Not required	
		Adopt amendments to the law	12 months	The National Assembly	Amendments to the law are adopted	Not required	
4.9.2.	Adopting by-laws which precisely govern procedures and actions	Define and enact by-laws	15 months	The Ministry competent for justice and public administration	By-laws are adopted	Not required	
4.9.3.	Conducting professional training of persons employed in the public and private sector in protection of whistleblowers.	Adopt the training plan	33 months	The Anti-Corruption Agency, the Ministry competent for justice and public administration	The training plan is adopted	Not required	
		Organize training according to the adopted plan	permanent task	The Anti-Corruption Agency, Commissioner for Information of Public Importance and Personal Data Protection,	The training plan is implemented per year of implementation of the Strategy	In accordance with the needs analysis (for each training 300.000)	

4.9.4.	Conduct campaigns for raising awareness of citizens about rights and protection of whistleblowers	Develop a plan for conducting the campaign	30 months	The Anti-Corruption Agency, Commissioner for Information of Public Importance and Personal Data Protection,	The plan for conducting the campaign	Not required	
		Organize and conduct the campaign	40 months		The plan for conducting the campaign is implemented	2.500.000 (Costs of conducting the campaign)	Also involve CSOs

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Priority field 4 CORRUPTION PREVENTION

4.10.	Objective	Establish a system for prevention of conflict of interest of employees in public administration					
	Indicator	The number of conflict of interest notifications that are filed by public sector employee is TBD or above in 2017s					
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
4.10.1.	Adopting a law which in a unique manner regulates prevention of conflict of interest of employees in the public sector, as well as the issue of submission and control of property cards of the officials working in public administration	Formulate and submit draft amendments to the law	24 months	The Ministry competent for justice and public administration	Draft amendments to the law are submitted to the Government	Not required	This measure should be coordinated with the objective 3.2.1.2
		Submit to the National Assembly proposed amendments to the law	29 months	The Government of the Republic of Serbia	Proposed amendments to the law are submitted	Not required	
		Adopt amendments to the law	30 months	The National Assembly	Amendments to the law are adopted	Not required	

4.10.2.	Adopting by-laws that specifically govern the procedure and actions in case of conflict of interest, submission and control of property cards of the officials working in public administration, as well as consequences of violations of these provisions	Define and enact by-laws	33 months	The Ministry competent for justice and public administration	By-laws are adopted	Not required	
4.10.3.	Conducting professional training of persons assigned with the obligations stated in the law, as well as of persons employed in control bodies.	Adopt the training plan	33 months	The Anti-Corruption Agency, the Ministry competent for justice and public administration	The training plan is adopted	Not required	
		Organize training according to the adopted plan	permanent task	The Anti-Corruption Agency	The training plan is implemented per year of implementation of the Strategy	In accordance with the needs analysis (for each training 300.000)	

V IMPLEMENTATION AND MONITORING IMPLEMENTATION OF THE STRATEGY

The Action Plan of the Anti-Corruption Strategy for 2013-2018

IMPLEMENTATION AND OVERSIGHT OF THE IMPLEMENTATION OF THE STRATEGY

5.	Objective	Establish a system for implementation, coordination and oversight of the implementation of the Strategy and Action Plan
	Indicator	Established system for implementation, coordination and oversight of the implementation of the Strategy and Action

Plan							
No.	Measure	Activity	Period (with respect to the effective date of the Action Plan)	Responsible entities	Indicators	Required resources	Notes
5.1.	The Ministry competent for public administration should establish an appropriate organizational unit that will be in charge of coordination of the Strategy implementation and that will be a focal point in cooperation with other holders of public powers and international organizations	Amend the Systematization Act so as to form a group for coordination of implementation of the Strategy and Action Plan in the Minister's Office	1 month	The Ministry competent for justice, the Government of the RS	The Systematization Act is amended	Not required	
		Create a list of focal points in public authorities that will be the obliged in terms of the Action Plan and publish the list on the website		The Ministry competent for justice	The list of focal points from public authorities that are obligors in terms of the Action Plan is published on the website	Not required	
5.2.	Amending the Rulebook on work of the Anti-Corruption Council	Govern the issue of collecting information on the performance of public authorities, submit a report to the Government and publish the report on the website if the Government does not inform the Council on the measures taken and proposed in the report	1 month	The Anti-Corruption Council	The Rules of Procedure are amended	Not required	

5.3.	Amending the Law on the Anti-Corruption Agency by amending provisions of the report on the implementation of the Strategy	Separate the report on the implementation of the Strategy from the annual report, determine a deadline for the submission to the NA, introduce an obligation for the obligors to submit to the AP semi-annual reports (instead of quarterly reports), extend the scope to offenses to the issue of non-submission of evidence with the report and failure to respond to the invitation of the ACA, and introduce by the law an obligation of submitting evidence to the report and obligation to respond to the invitation	6 months	The Ministry competent for justice	The law is amended	Not required	
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5.4.	Amending the Law on the National Assembly in order to establish mechanisms by which the Government of the RS reports to the National Assembly on the implementation of conclusions of the National Assembly	Introduce an obligation for the Government to submit to the National Assembly, minimum once a year, a report on the implementation of conclusions of the National Assembly adopted for consideration of ACA reports, within six months from the adoption of conclusions of the National Assembly, together with an obligation to consider the report of the Government on the National Assembly's session	6 months	The Republic Committee for Legislation	The law is amended	Not required	
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